AN

# ABSTRACT

O F

An ESSAT

TOWARDS THE

# ELEMENTS

OF

UNIVERSAL LAW.

# PROPOSAL'S

#### FOR

# Printing this ESSAY by SUBSCRIPTION.

HE whole Work is, already, so far performed, that this entire Plan of it was drawn up, from the Author's own Papers, without the least Assistance from any other Book, or Books whatever; so that many Parts of it want little more than the last Transcribing and Polishing for the Press.

To which it will be sent, Book by Book, with all convenient Speed, till the whole Five are printed off: The first of which will be begun, as soon as the Author can judge, by his Subscriptions, what Number the Impression ought to consist of.

THIS Way of publishing them is chosen, because it will, not only, take off from that Delay, which necessarily attends the Delivery of large Books, all at once, to the Subscribers; but will, also, be a great Ease, both to the Author and the Press, in the Execution of it.

Nor will it be delivering Fragments, as has been lately practifed; for, tho' the five Books form together one Body of the Elements of Law, in all its Parts; yet, each Book is, separately, an intire Treatise on its particular Subjects; as will be obvious from the Plan itself.

THE Inequality of the Manuscript-Hand, and the Alterations it may undergo, in transcribing for the Press, make it difficult to say, exactly, what will be the Bulk of the whole: But it cannot be less than eight Hundred, or a Thousand Pages, in Quarto; and will, most probably, amount to more.

THE Conditions, to Subscribers, are, one Guinea down, on the Delivery of this Abstract, with a Receipt; and another Guinea, on the Delivery of the two last Books.

N. B. An Indisposition which seized the Author, while these Sheets were in the Press, has occasion'd some Inaccuracies; particularly in the Pointing; which, though designed to be full, is, in some Places, too open; and, in others, not without positive Faults; which, 'tis hoped, the Judicious will excuse.

# An Abstract

Towards DEDUCING

E E N M UNIVERSAL LAW,

FROM

The First Principles of Knowledge,

The NATURE of THINGS:

METHODICAL and CONNECTED SERIES.

In FIVE BOOKS.

I. Of Law IN GENERAL.

II. Of PRIVATE Law.

III. Of CRIMINAL Law.

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IV. Of the Laws of MAGISTRACY.

V. Of the LAW of NATIONS.

### FETTIPLACE BELLERS, Efq;

- M. Constituendi vero Juris, ab illa summa Lege, capiamus Exordium; quæ Seculis omnibus ante nata est, quam Scripta Lex ulla, aut quam omnino Civitas constituta.

CICERO de Legibus, Dial. I.

- A. Non ergo à Prætoris Edicto, ut plerique nunc, neque à Duodecim Tabulis, ut Superiores, sed penitus ex intima Philosophia, bauriendam Juris disciplinam putas.

LONDON, Printed in the YEAR MDCC XL. To be given to Subscribers.

Brifida. MA 

Foward DEDELCONG Cg.

WALLARA EVI

the Plat Uninciples of Knowledge,



#### THE

# PREFACE to the PLAN.

HOUGH both Plato, among the Greeks, and Cicero, among the Romans, not to mention others, had long before made some very just Attempts towards shewing the Rise of Laws from the Reason and Nature of Things; yet, that accurate Surveyor of the Advances and Extent of Human Knowledge, our own Lord Bacon, truly observes, that those who had, 'till his Time, treated of Laws, doing it either as Philosophers, had not carried their fine Contemplations near enough to Use and Practice; or as Lawyers only, had not sufficiently freed themselves from the Fetters of positive Institutions.

AND notwithstanding divers Works of great Weight and Learning have fince appeared, such as those of Grotius, Selden, Cumberland, Puffendorf, and Domat; yet they have, each of them, their own particular Points so much in View, that the same Observation remains, in

great Measure, true to this Day.

To supply which Defect, as far as the Author's Abilities will permit, his Design is, according to his Title, to deduce the Elements of an entire Body of Laws from the highest Principles of Truth and Knowledge: Without dropping the Inquiry so short as to leave Practice wholly out of Sight; nor yet carrying it down to those minuter Reasonings and Circumstances which are necessary for the Bar, the Bench, or the Senate, in the actual Administration of Justice and Government, in any particular State.

THE Use of such an Undertaking, if it should be but tolerably well executed, is too

obvious to need much Explanation.

SUCH Readers as have no Inclination to meddle with the Intricacies of actual Law, but would, however, be glad of a rational View of Human Society, in all its Parts, will here find it in a much more extensive Manner, than is to be seen in any one Writer; and in a more concise, as well as more connected one, than it can be found in, among many: As will, 'tis apprehended, be obvious even to Persons but slightly vers'd in these Subjects, if the Plan of it, here offered, be considered with a little Attention.

THE beginning Student, before he plunges into the irregular Mazes of Politive Institution, may be previously, and at once, surnished, in due Order and Connection, with the Reasons on which an entire Body of Laws depend in general. A Clue, which is not a little necessary to all those, who are obliged to travel through such wide and intricate Labyrinths, as the Particular Laws of all long civilized Nations ever have, and always must swell to.

GENTLEMEN, whose Condition of Life and Fortunes call them early to a Share in the Legislature of their Country, to whom a just System of such general Truths is more

necessary than the Subtleties of Practice, may be thereby prepared to judge, much more readily, concerning those various and opposite Reasonings, which are usually offered in such Debates, as attend the Carrying all Particular Laws, from Theory, into Institution and Act.

And though the great Masters of Jurisprudence should, therein, meet with no new Truths, yet 'tis possible that the Manner in which the Author deduces the old ones from their first Principles, and the Order in which he disposes them when so deduced, may not be unpleasing. For he statters himself, they will make some Allowance for an Undertaking, which is, in great Measure, the first of the Kind; especially if they consider how difficult it is, to make one and the same Performance useful to such, as the Writer may be capable of instructing; and, at the same Time, not disagreeable to those, who are able to instruct him.

Besides which merely Civil Purposes, as the first Book, on which the rest are built, show evidently the Doctrines of Natural Religion, Private Morality, and Public Law, are derived from the same Sources, and tend directly to the same great Purposes; that Part of it in particular, may not be useless: especially at a Time when divers Sorts of Enthusiasm seem to make some such Considerations necessary.

THOUGH 'tis possible some of his Readers may look on such Discourses, as Part of the first Book will consist of, as Things too remote for an Introduction to the Elements of Law. But, besides observing that those will be very short, he who aims at offering an entire Body of Doctrine to the Public, ought to consider himself as speaking to the most inquisitive and extensive Capacities, who will not be fully satisfied with any Thing less than the highest

Reasonings, which the Subject they are considering seems to admit of.

OR, if Precedent be necessary in the Case, he is therein justified by the Manner in which, that great Lawyer, Cicero himself enters on the Consideration of this Subject. Though, if the Reader should compare the two Discourses, 'tis hoped he will find that the accumulated Thought of so many Ages has enabled the Author, to carry those Views something farther than that learned Roman had an Opportunity of doing; or than some others, since his Time, have done.

CARE is taken to render the Style plain and concise, without aiming at Ornament. Language, when applied to these graver Purposes, seeming to be most properly dressed in that simple Neatness, which becomes a prudent Matron, when she is employed in domestic Affairs at

Home.

MANY Terms of Art are thrown into Circumlocutions; that is, partly into their Definitions; lest the technical Meaning they have acquired, in the particular Laws to which they belong, should not be, precisely, that in which they must be used, in such a general Discourse as the

present.

In which, however, 'twas hardly possible to avoid some little Novelty of Expression; though that will no where be introduced without sufficient Explanation. Of which Sort are, the Laws of Private Civil Dominion and Subjection; for what the Civilians call Private Law, and which, according to English Phraseology, we may call the Laws of Private Liberty, Power, and Property: The Laws of Public Subjection; for what they call Criminal Law, and we Pleas of the Crown: The Laws of Fecial Magistracy; for a Part of Public Law, for which neither our own, nor the Roman Writers surnish us with any distinct Term; for I need not observe, that Jus Feciale is, with them, what we call, the Law of Nations itself; and not that Part

Part of their Civil Laws which vested the Officers who made Leagues, &c. with the Office

and Power of fo doing.

AND though these, and divers others, may at first View seem a little unusual; yet it is hoped, that, on a second Reading, they will appear to arise naturally, and without any Affectation, from the Cast and Turn of the whole Discourse; and to be, therefore, the

properest Expressions in the several Places where they are used.

THOUGH, not only with respect to Language, but to more material Points, one great Use of publishing so large a View of the Undertaking, as the present, was to have the Opportunity of giving the Work itself, before it goes to the Press, such Improvements as might be suggested by the Judicious, to which the Writer will lend a ready Attention: For, how bold soever the Attempt may seem, he is far from thinking himself too knowing to be informed, or his Performance too perfect to be corrected.

Its Margins will not be loaden with Quotations, which, in a Discourse that professedly appeals to the Nature of Things for its Authority, would be foreign to the Purpose; except here and there, perhaps, to free a seemingly uncommon Sentiment, from the Imputation of

being altogether a Novelty.

Nor, in the opposite Extreme, will he run into formal Disputes; except on some very remarkable Occasions. His Business is not to pull down, but to build up, a System of Truths, on these Subjects, in as concise a Manner as their Extent and his Abilities will permit; without going out of his Way to combat celebrated Names, or received Opinions.

For otherwise, what between Quotation and Resultation, each Part of this Discourse might be readily swelled beyond that Bulk which is designed for the Whole; and that with much greater Ease to the Performer. Where he might also observe, that it will be more for the Student's Advantage to find the Author's Reading and Judgment, if he has any, in the Texture of that Whole, than in such splended Patches, which might cover, but would not cure, Flaws in the main Substance itself.

But to make ample Amends for those Omissions, if they are to be thought such in a Body of Elements only, References will be made, in every Part, to such Books, or Parts of Books, as are celebrated for handling those Subjects more at large; so as to make the whole a methodical Index to such Writers thereon as have fallen under the Author's View: By which the Reader may, at his Pleasure, readily fall into a larger Thread of Reasoning, on its several Heads, than by the Nature and Design of the Work itself, is, at first, intended to be laid before him: The principal Purpose of it being, to make him, in some Degree, Master of the great Out-lines, before he meddles with those minuter Particulars of Law, and Government: as the most certain Method of becoming afterwards a just Master of those also.

For the rest, the following View of the Whole will be his best Expositor; with Respect to which, in particular, he begs the Reader's Patience while he observes, that the Little Introductions that stand therein at the Head of each Book, and of the Parts into which those Books are divided, are not to be considered as the Discourses which will appear in those Places of the Work itself, but as little Abstracts of them, occasionally drawn up, for the better connecting the Parts of this View.

It is also to be observed, that the several Sections under those Parts have, in the Book itself, their particular Introductions, and are also farther subdivided, according as they are more or less full of Matter; which, those who are already well acquainted with Laws will easily see, is very various.

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Those lesser Introductions and Subdivisions are, however, here omitted, because inserting them would have rendered the View too unequal and bulky, for one of its principal Purposes; which, without incumbering them with too minute a Detail of Particulars, was to give the Learned in these Subjects an Opportunity of judging, whether the Author's Plan might be capable of bearing, with sufficient Order and Clearness, that extensive Weight of Reasoning which he has attempted to lay on it; to which if it should appear not unequal in general, there would be the less Reason to suspect his Performance in particular Parts, wherein it must be easier to succeed: Or though he should fail in some of them, as 'tis not to be expected but he may, yet such a Work might not want its Merit upon the Whole.

FAULTLESS Performances, even on the flightest Subjects, are not very common; much less is it to be expected, that one Man's Life and Understanding should reach Perfection on Subjects, whose Extent and Difficulty have employed the ablest Heads of so many Ages, and so many Nations.

However, as he has really applied a great Part of Twenty Years, to such Studies and Collections as might enable him to finish it, with some Benefit to his Readers, and some Reputation to himself, he doubts not but they will excuse him, if he flatters himself, that neither of his Aims will be wholly frustrated, in its Publication.

Works of this Kind often fall to the Share of the more speculative and indolent Tempers; because greater Capacity and Application always have called, and always will call, those of more Ability farther into the Scenes of active Life, than leaves them Leisure to undertake, what they had been, otherwise, the most capable of performing; and of which, therefore, when performed, they must be, in general, the ablest, if not the only, Judges.

AND as the World is, already, but too full of useless Books, the Author thinks it an advantageous Circumstance, both for his Readers at large, and himself, that his Cause must be tried before that highest Judicature: Where, as the Sentence is final, so 'tis sure not to be pronounced without due Consideration.



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#### In Thirteen PARTS.

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# BOOK I. ELEMENTS of LAW

IN GENERAL;

OR, A

# DISCOURSE

Of the ORIGIN, ENDS, and FITNESS of all LAWS.

M. Natura enim Juris nobis explicanda est, eaque ab Hominis repetenda Natura.

Cicero de Legibus, Dial. I.

M. Dasne igitur boc nobis, Pomponi, Deorum immortalium vi, ratione, potestate, mente, naturam omnem regi? Nam si boc non probas, a Deo nobis causa ordienda est potissimum. Ibid.

A. Dii immortales! quam tu longe Juris principia repetis! atqui ita, ut ego non modo ad illa non properem, quæ expectabam à te, de Jure Civili; sed facile patiar, te bunc diem vel totum in isto sermone consumere: sunt enim hæc majora, quæ aliorum causa, fortasse, complecteris; quam ipsa illa, quorum bæc causa præparantur. ibid.

#### INTRODUCTION.

S all Just Laws are Rules of Action, prescribed to intelligent Agents, by fit Persons, under fit Penalties, as fit Means, for obtaining some fit End; our Inquiry into their Reasons must begin, from an Examination of the Fitness of the Ends aimed at by them.

For though the Legislator may be fit to prescribe Rules of Action; though the Penalty may be fit to produce a Compliance with the Rule, and the Rule, when complied with, may be fit to produce the End; yet if that End itself be not fit to be obtained, the Law fails in its principal Point.

WHENCE

Whence it follows, that 'till the Ends at which Man should aim, in general, be known, we cannot judge of the Fitness of any particular Law that may be prescribed to him; for, notwithstanding the seeming Fitness of any particular End, it may, 'till Man's General End be known, be inconsistent therewith.

Nor can that general End be discovered, without a thorough Consideration of the Human Nature, in all the Circumstances of its Existence; as far as they are discoverable to us by Reason only.

FOR, as we are about to deduce the Fitness of Laws from the general Nature of Things, we are not to use other Mediums of Argument, than those which arise from that general Nature: And, in order to make our intended Discovery thereby, we will consider Man, the Causes of his Existence, his discoverable Ends, and the Laws of his Nature, under the following Heads, in the several subsequent

#### PARTS OF THIS BOOK.

- I. Of Mankind, and the visible System of Things, of which they are a Part, abfolutely considered.
- II. Of the Being of some one first and universal Cause of all that System, as it follows from the Nature and Structure thereof.
- III. Or the Nature of that First Universal Cause, as it follows from the Nature of the Things produced.
- IV. Or the designed Ends of Man, as they follow from the Nature of that Cause, &c. in general.
- V. Or the Laws prescribed to Man, by that Cause, for obtaining those Ends; and their Fitness in general.
- VI. OF the physical Laws of the human Existence, and Nature; and their Fitness for those Ends.
- VII. OF the Moral Laws of the human Nature; and their Fitness in general.
- VIII. Or the Laws of Sole Morality; and their Fitness.
- IX. Of the Laws of Social Morality, or Human Society; and their Fitness in general.
  - X. Or the Laws of Private Society; and their Fitness.
- XI. Of the Laws of Public, or Civil Society; and their Fitness in general.
- XII. Or the Laws of National Society; and their Fitness.
- XIII. Of the future Immortal Existence of Man, as it necessarily follows from all the preceding Thread of Reasoning; and as its Moral Nature and Laws are thereby, in Part, discoverable.

#### PART I.

# Of MAN and the VISIBLE SYSTEM of Things of which he is a Part, absolutely considered.

THE preceding Titles, of the several Parts of this first Book, having acquainted the Reader with its wide Extent; he will not think it improper that, in this first Part of it, we bring him to a Point of View, whence, as from an Eminence, he may take a distant, general Survey of that vast Object, into whose Causes and Effects he is to enquire more minutely,

nutely, in the following Parts: Which however will be drawn into the Compass of very few Pages, under the following

#### SECTIONS.

I. Of Human Understanding, not only as it is Part of our Subject, but especially, as it is the Instrument with which the whole Inquiry must be made.

II. Or Human Knowledge, both Physical and Moral, as it is the Result of that Understanding, in general.

III. OF Mankind, with the rest of the Inhabitants, and Furniture of this Globe of Earth.

IV. Or this Globe of Earth, and the rest of the Solar System, of which it is a Part.

V. OF the rest of the visible Universe, of which that solar System is a Part.

#### PART II.

# Of the Being of some ONE, First, and UNIVERSAL Cause of all Things.

THE preceding View having justly and necessarily put the Mind on an Inquiry into that Series of Causes and Effects, on which this prodigious System of Things is dependent, we come in this Part to trace, in a short manner, the great Out-lines of that Series, Step by Step, till they result in a full Proof of the Being of some one Universal Cause.

Where however the Reader is not to suppose, that in this Part, and the next immediately following, any thing so absurd is thought of, as swelling this Introduction to Elements of Law, with a whole System of Physicks: But stating the Cardinal Points of that System in such a concise, and in some degree, new Manner, as will conclude fully to our Purpose; referring the Reader to Places where those Particulars may be seen at large, which will be here treated in general Terms only, in the following

#### SECTIONS.

- I. Or the Generation, Birth, Growth, Life and Death of the various Inhabitants of this Earth, both vegetable and animal, as they depend on their feveral mechanickStructures, in particular, and the apparent Qualities of what we call Body or Matter, in general.
- II. OF the Structure, Motion, &c. of our Globe of Earth, as it depends on the Nature of Matter internally, and its Place in the folar System externally.

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- III. Or the Structure of that whole folar Syftem, as it depends on certain universal Qualities internally, and on its Situation in, and being a Part of the visible Universe externally.
- IV. Of the Structure and Nature of the visible Universe, as it evidently infers both the being of infinitely more than its visible Parts, and the Existence of some one universal and infinite Cause.

### PART III.

# Of the NATURE of the first and universal CAUSE.

THE Being of such a Cause thus prov'd, not from metaphysical Speculations, but Proofs of the clearest and strongest Kind that the human Mind is capable of, we come, in another Thread

# 4 ELEMENTS OF LAW IN GENERAL. Book I.

Thread of Reasoning, to inquire into and prove the Nature of that Cause, as it follows, with equal Cogency, from various Mediums of Argument, in the following

#### SECTIONS.

- I. Or the infinite physical *Power* (if we may be allow'd that Expression) of the first universal Cause; as it follows from an evidently indefinite, if not actually infinite, physical Universe.
- II. Or the intelligent Nature of that Cause; as it follows from the mechanick Structure of that Universe.
- III. Of the moral Nature of that Cause, as it follows a priori, from his intelligent Nature; and a posteriori, from the moral Nature of the Things produced.
- IV. Or divers other particular Attributes of the first Cause, as they follow from, and depend, as to our Knowledge of them, on the former.
- V. Or the Ends for which such an infinite, moral Agent must act in general, as they follow
  - 1. Apriori, from his demonstrated moral. Nature.
  - 2. And are confirm'd by the moral Ends discoverable in his Works, in the sub-fequent discourses.
- N.B. Where we talk of any thing, as a necessary Consequence of the divine Nature, the Reader is not to understand a physical, but moral Necessity; as it arises from the voluntary, tho' infallible Restitude of that Nature.

### PART IV.

# Of the Designed Ends of Human Existence.

The Ends of divine Action thus discovered, in general Terms; this Part is design'd for an Inquiry into the Ends of Man's Existence more particularly, which will be done in the following

#### SECTIONS.

- I. Of the metaphorical, or indiffinct Manner in which divers Writers talk concerning the Summum Bonum; and the Manner in which this Inquiry must be made.
- II. Or the Ends of human Existence in general, as they follow
  - 1. From the beneficent and just Nature of the first Cause.
  - 2. From his Power and Wisdom, capable of executing all that his moral Nature dictates.
- III. Or the Ends of Man's present Life, as they follow
  - 1. From the System of Things of which

he is a Part.

- 2. From the Powers and Faculties given him to obtain those Ends, in Conformity to that System.
- IV. Or the future, and necessarily immortal Existence of Man, or the human Mind; as it follows
  - 1. From the moral Nature and Power of the first Cause.
  - 2. And is confirmed by the Circumstances of our present Life, in the following Parts.
- V. Or the Means given to Man for obtaining those Ends, in general Terms.

PART

#### PART V.

# Of the Laws prescribed to Manking, by the First Cause.

HAVING, thus, trac'd Mankind up to their Origin, and, thence, discovered the Ends of their Existence, with a general Sketch of the Means given for obtaining those Ends, we now evidently see human Creatures, in the Light of Agents, acting under an infinitely powerful and wise Creator, to Purposes vastly superior to, and more extensive than, those narrow Views, which their Senses seem at first to suggest.

To which Deductions, however, tho' made, in a greater or less Degree, by the Body of Mankind in all Ages, many Objections have been started, by Names of some Note in the Philosophical World: chiefly drawn from the moral Nature of Things, as not answering to those Conclusions.

But a little farther Reflection will also shew us, that Omnipotent Creator, in the Light of a most perfectly beneficent, and just Legislator. In which we come, directly, to the principal Purpose of this first Book; that is, to examine the Fitness of all Laws, by the Fitness of the Ends to which they are directed.

WHERE, while we place all just human Laws, on the solidest Foundations on which they can stand, the Purposes of Infinite Wisdom and Goodness, we shall, at the same time, put the finishing Hand to demonstrating the Truths hitherto laid down; by shewing, that both the physical, and moral System of Things are perfectly right and sit, for the Purposes design'd; and therefore, necessarily, the Work of such a Cause, as we have before attributed them to.

And here, as a Thread of Reasoning that is, in part, new, will be offered; so it will be done with that Modesty, which becomes a Man very sensible of the scanty Reach of human Knowledge, in general; and the yet narrower Compass of bis own, in particular. Tho' not without a firm Persuasion, that Time will carry Discourses of this Kind to much greater Persection, especially as to the minuter Circumstances, than can be here attempted, where we have Room for the Out-lines of those Reasonings only: which will be considered in general, in the subsequent

#### SECTIONS.

- I. Of the Nature and Idea of a Law, in general.
- II. Or the false, or impersect Views of the Laws of the human Nature, given by divers Writers, in Discourses on, what they call, the Laws of Nature.
- III. Or those Circumstances of human Existence, and Knowledge, which point out to Man, his several Ends of Action, under various Penalties; and that they are, in the
- properest Sense, the Laws of bis Nature.
- IV. Of a physical Law, its Nature, Idea, and Fitness in general.
- V. Of a moral Law, its Nature, Idea, and Fitness, in general.
- VI. Of the Necessity for, and Fitness of, a proper Mixture of both these; for conducting Man to his design'd Ends, in general.

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#### PART VI.

# Of the Physical Laws of the HUMAN NATURE, and their Fitness.

THE Laws under which Man acts, in general, thus confidered, we come to a more particular Examination of the Physical Part of them; which, (tho' they are, to Mankind, in a Sort, unconditional and absolute) will, on a just Inquiry, be found to be so many moral

Acts of the first Cause, for the fittest Purposes.

In the fecond Part of this Book, the admirable Structure of Things was confidered, as they prov'd the exquisite Intelligence only, of the Architect: but here, viewed in another Manner, they will shew us, that fine Artist, in the Light of a most perfect moral Agent; in exact conformity to what was, antecedently, prov'd from his Intelligence alone: which will be the Business of the following

#### SECTIONS.

I. Or the Fitness of the Structure of the human Mind, and Understanding, so far as it Exists human Will and Action; and of the Degrees of Necessity under which Man acts, in that

II. OF the Fitness of the established physical Laws of, what we call, Body or Matter, in general, for the moral Purposes to which they are defign'd; and the Degrees of Neceffity under which Man acts in those re-

spects, as well in the Structure of his own Body, as that of other Things.

and Acts by Laws wholly independent of III. Or the moral Fitness of several of the most confiderable phyfical Circumstances under which Man Exists and Acts; in the Points of his Generation, Birth, Life, Health, Sickness, and Death.

> IV. Of the Fitness of the physical Structure, of this Globe of Earth, of the folar System; and the visible Universe; for the moral Purposes to which they are evidently defign'd.

# PART VII.

### Of the Moral Laws of the Human Nature, and their Fitness, in General.

THE Fitness of that absolute Government which is exercis'd over Man, by the physical Nature of Things, as they are in reality so many direct Laws, or Acts, of the first Cause, thus explain'd, we proceed to examine, those moral Rules of action, to which he is sub-

jected, by the Mediation of his own Understanding, and Will.

WHERE 'tis to be observ'd, that as the former were the Instances of those Kinds, and Degrees of Necessity under which Men act; these are the Points in which they are, in various Ways and Degrees, free Agents, to the Purposes of their own Happiness; in Conformity to the absolute Nature of Things, or that of other free Agents: which we shall consider, in general, in the following

#### SECTIONS.

I. Of the Instances, and Degrees, in which Mankind are subject to the Consequences of quences are inflicted, either immediately, by

the physical Nature of Things, or mediately, by the Intervention of moral Agents.

their own Actions, in general: which Confe- II. Or that Degree of Liberty, and Power which the physical Nature of Things gives, or leaves to Man: in which Instances, those physical Laws become so many moral Rules of action to Mankind; under their various Penalties.

III. Or the Reasons for, and Fitness of, subjecting Mankind to the Consequences of their own Actions; in conformity to an established Order of Things: without the Intervention of other free, or moral, Agents.

IV. Or the Reasons for, and Fitness of, subjecting Mankind to the Action, and Intervention, of those moral Agents, which are their fellow Creatures, in general.

### PART VIII.

# Of the Laws of Sole Morality, and their Fitness.

AFTER the foregoing Inquiry concerning the Fitness, and Use, of those Circumstances of Man's Existence, which subject him to the Consequences of his own Agency, in general: we proceed to a more particular Examination of that Part of them, whereby each Individual is dependent on his own Actions, in particular; in the following

#### SECTIONS.

I. Or the feveral Points, and Degrees, in which the Individuals of the human Species are dependent on their own immediate Actions.

II. Or the Government, and Improvement, of the *Understanding*; as it is made necessary to Man, and depends on his own Action; under various Penalties.

III. Of the Government, and Care, of the Body; as each individual stands thereto oblig'd: and the Penalties attending its neglect, or abuse.

IV. Or the Use, Bounds, and Fitness, of the

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Passions, for both those Purposes: and the Penalties attendant on their misuse.

V. Of the due Provision of external Means, for all those Purposes: as each individual stands thereto oblig'd, under other Penalties.

VI. OF the particular Reason for, and moral Fitnessof, this Part of the Laws under which the Individuals of Mankind are, in great measure, dependent on their own Actions consider'd as the Appointment of the first Cause, for the Purposes of Man's present and future Existence.

### PART IX.

# Of the Laws of Social Morality, or Human Society, in general, and their Fitness.

HAVING seen how the Nature of Things compel the Individuals of Humankind to a Care of themselves solely considered; we proceed to examine how they stand oblig'd to a social Life with each other; partly under the same, and partly under another Set of Penalties; which will be considered, in general, in the subsequent

#### SECTIONS.

I. Of the feveral Circumstances and Wants of Mankind, which, as so many Laws, make a focial Life necessary to Man; under their various Penalties.

H. Of the Kinds and Degrees of Similitude which run through the whole Species, and

hold them to the general Law of Society; and of the Kinds and Degrees of Diffimilitude, which fit the Individuals, respectively, for sustaining the different Offices of it.

III. Of the feveral Degrees, and Kinds, of B 2 Society,

# ELEMENTS OF LAW IN GENERAL. Book I.

by, both private and publick; under their various Penalties.

IV. OF the Use and Fitness of the social Passions, for those Purposes; and the Penalties that attend their Misuse or Abuse, in general.

Society, to which Men stand oblig'd there- V. Or the moral Fitness and Use of these Circumstances of the human Nature in general; which subject Mankind to, and make them dependent on, each others Actions mutually, in various Ways; confidered as the Defign, or Appointment of the first Cause.

### PART X.

# Of the Laws of PRIVATE Society, and their Fitness.

FROM confidering the Laws of human Society, in general, we proceed to state and examine, more particularly, that private Society, which the Individuals of Mankind, are, by the Nature of Things, obliged to cultivate with each other; under the Direction of the private Understanding, and the Guard of the private Force or Powers of those Individuals respectively; where their feveral Wills are so many private human Laws, to the Observance of which, Men stand oblig'd, under the Rewards and Penalties of private Friendship and Resentment, of various Sorts; fo far as those are permitted, by that publick Society, and those publick Laws, which will be confidered in the next Part of this Book.

AND here it may not be amiss to observe, that this private social Life, seems to be that, which fome Writers, emphatically, call the State of Nature: And from whence, as if it were the only State natural to Man, they attempt to deduce that imperfect, and in divers Points

erroneous, Body of Rules, which they call, the Laws of Nature.

WHICH Error, and its Consequences, will be refuted by the whole Thread of this first Book, as it will thereby appear, that the Laws of the human Nature cannot be, justly, stated, but from the whole Progress of that Nature; and not from any particular State, or Part of it. But to return to our present Point, this private Society and its Laws, which are, indeed in part, the most immediate Objects of publick Society, will be here considered in the following

#### SECTIONS.

fo many Laws, compel Men to a private focial Life with each other; under their various Rewards, and Penalties, in general.

II. Or the Difference of the Sexes, with the Connubial Society thereon founded, and its

Laws; under divers Penalties.

III. OF the Parental Society, as it arises from the Connubial, and its Laws; under their

particular Penalties.

IV. OF the Herile Society, between Master and Servant; as it is founded on different Talents of Body and Mind, internally; and other Circumstances, externally, with its arifing Laws, under various Penalties.

I. Or the feveral Circumstances which, as V. Or that universal private Society to which all Men are held, as Inhabitants and Cultivators of the Earth, as well for raifing, as enjoying the Necessaries of Life; with its Laws, as they are the Foundations of Property, in general, and all Kinds of private Commerce in particular, under a Variety of Penalties.

> VI. Of divers of the more indeterminate Parts or Offices of private Society, for the occasional Purposes of human Life; where of general Beneficence, and particular Friend-Ships; with their Necessity, and Laws;

under their several Penalties.

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VII. Or the Means by which the Individuals of the whole Species are distinctly determined to these private social Acts, towards each other, in particular; for which they are form'd in general. Where, of Signs, or Language, and Veracity therein, in general, with Promises and Contracts, &c. in particular; and their various Laws.

VIII. Or the Precedence and Order of the Obligations arising from these different Offices of private Life, where, by accident, they come in Competition with each other: And the Penalties attending on Breaches of that Order.

IX. Of the Fitness of the focial Passions, both concupiscible and irascible, as they are partly the Spurs to, and partly the Guards and Inforcement of, private Society, in all its Parts; with their Use and Bounds, under various private Penalties, that attend their Desects, Perversion, or Excess.

X. Of the moral Fitness of all these Parts of private Society in particular; considered as the Institution and Appointment of the first Cause; for the present, as well as suture Purposes of human Existence.

#### PART XI.

# Of the Laws of Publick or Civil Society, and their Fitness.

From the Defect, or Excess, which attends the unlimited Use of Mens private Understandings, Powers, and Passions, in the Exercise of that private Society, which we come last from considering; Mankind are invited by many Benefits, on one hand, and compell'd by many heavy Penalties, on the other, that is by so many Laws of their Nature, to submit to the Guide of a publick Understanding; and seek the Protection of a common Force, in many Points, that are the common Concern of all: Which is acting in that Publick or Civil Society, which we come now to consider.

WITH respect to which 'tis also to be observed, that the same Nature of Things, that induces them to do so in general, under one Set of Penalties, does not forsake them there; but obliges them to the Observation of a great Variety of Rules, in so doing; under another Series of Conveniencies and Inconveniencies, which follow in various Kinds and Degrees, according as those Societies, and the human Laws that regulate them, are more or less conform'd to the Nature of the Things they regulate; the doing of which, in every Point, is the great Business of Legislation, as we shall see in every Part of human Laws, when we come to consider them.

The at the fame time, it may be afferted, as an universal Truth, that the worst System of Civil Society that ever was instituted, was attended with fewer Evils, than the intire Disuse of it would have been. So exactly do the divine Laws of Man's Nature exert themselves, in Proportion to his Complyance with, or Deviation from, them: The Examination of all which, in general Terms only, will be the Business of the following

#### SECTIONS.

I. Or those Circumstances of human Life, which, as so many Laws, make it necessary to Mankind to use the Direction of a Public Understanding, and seek the Protection, or

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- fubmit to the Control of a common Force, in general.
- to Mankind to use the Direction of a Public II. Of the Right thence arising, to Mankind on Understanding, and seek the Protection, or one Hand, and the Obligation they are under,

on the other, to act in such Society; antecedent to any particular Compact; in answer to those, who sound all Civil Society,

on buman Compact only.

III. OF Public Human, or Civil, Laws, under immediate Human Penalties, as thence refulting; their Nature, Objects, Parts,

Kinds, and Fitness, in general.

IV. Of those Parts of Private human Society, in which Mens Private Dominion over their own Persons, the Persons or Actions of others, and over other Things, is to be defended by public Civil Laws; though under no other Penalties than those of private Reparation to the Persons injured: Whence arise what I, therefore, call the Laws of Private Civil Dominion and Subjection: usually called Private Law, though improperly, because all Civil Laws are public; which Parts of Law, their Kinds, Reasons, and Fitness will be considered

In General, in this Section; In Particular, in Book II.1

V. Or those Parts of Human Life and Action, which ought to be directly regulated by, or subject to, the public Understanding; under public Penalties on the Offender,

because those Offences affect the whole Society: Whence arise what I, therefore, call the Laws of Public Civil Subjection; usually called Criminal Law: of which, its Objects, Kinds, Reasons, and Fitness,

In general, in this Section; In particular, in Book III.

VI. Of those Rules, which are necessary to constitute the Being, and direct the Action, of that public Understanding and common Force, which must give Birth to, and execute, the two preceeding Bodies of Law: Whence arise what I, therefore, call the Laws of Public Civil Dominion, or Magistracy, in all its Parts both Subordinate, and Supreme: Of which, their Objects, Kinds, Reasons, and Fitness,

In General, in this Section In Particular, in Book IV.

VII. OF the moral Fitness of this Part of the Order of Things (which subjects Men, in this manner, mutually to each others Actions in Civil Society;) considered as the Appointment and Institution of the first Cause; for the Purposes of Man's prefent and suture Existence.

### PART XII.

# Of the Laws of NATIONAL SOCIETY, and their Fitness.

Among the Circumstances, and Nature, of Things, which give Being to Civil Society, we have before observed, that no one publick human Understanding, or common Force, can exert itself beyond certain Bounds, without various Imperfections and Inconveniencies; which, as so many Laws, oblige Mankind to resolve themselves into many such Societies.

WHILE, on the other hand, the Nature of human Life on this Earth, makes a Communication between those Societies, or their Members, in some Cases, unavoidable; in many, very necessary; and in most, very convenient: Which mutual Intercourse, however, cannot, any more than that between Individuals of the same Society, be maintained, as it ought, without its particular Rules, whence arise, what I therefore call, the Laws of NATIONAL SOCIETY: Usually call'd the Law of NATIONS; whose Nature, Objects, Parts, and Fitness, will be consider'd

More Particularly, in Book V. More Generally, in the following

#### SECTIONS of this PART.

I. Or those Circumstances, in the Nature of Things, which fet Bounds to all particular Civil Societies, on which the Being of many fuch depend; with the Penalties that attend on their extending themselves beyond

proper Limits.

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II. Or those Circumstances of human Life which hold all fuch Societies, or their Members, to a mutual Intercourse with each other, in a greater or lefs degree, under various Penalties; with their arifing Rules and Duties; which are the Laws of Peace between them.

III. Or those Facts and Circumstances, which compel fuch Societies to hold each other, or, their constituent Members, to those Laws and Duties of Peace, by direct Force and Compulsion: with the Rules by which that must be done; which are the Laws of War between them.

IV. Of the Fitness of this Part of the Nature and Circumstances of human Life (which subject different Multitudes of Mankind to the Guide of different publick Understandings, and at the same time hold them to their mutual Duties by the Laws we come from examining;) confider'd as an Appointment of the first Cause, for its general and particular Purpofes.

#### PART XIII.

# Of the FUTURE and IMMORTAL Existence of Man, or the HUMAN MIND, with its arising Laws.

HAVING, thus, gone through, and examined the Nature, and Laws of human Existence; fo far as we perceive it by actual Fast and Experience: We come now to advance our Inquiries concerning it, into that Faturity, for which we have, antecedently, shewn

that Man must be design'd, by the first Cause.

WHERE we have three Parts to execute: The first of which is, to carry the Argument for Man's future Existence; which was drawn a priori, from the abstract Idea of the first Cause, into a full Demonstration of the Certainty of that Existence, as one of the Laws of his Nature in general, by Proofs a posteriori from the Nature of his present Existence. The next is to examine how far another Thread of Reasoning will carry us, clearly, as to the Nature and Laws, of that future Existence, in particular. And lastly, we are to consider, what Effect that Discovery has, or ought to have, on Man's present Life and Actions, according as those two Parts of his Existence stand related to each other.

HERE, indeed, actual Sensation and Experience do, in part, forsake us; but as sure, and perhaps a more accurate Guide, will take their Places. For as those abstract Reasonings of the Geometers, concerning Things which fall not under the Senfes, (fuch as the demonstrated Properties of a true Circle, or a true Cone, neither of which were, perhaps, ever feen) are more clear and exact, than any Mensuration or Operation, that can be actually, and mechanically perform'd about those Figures: So, tho' the Conclusions to be drawn in this Part, are not the Consequences of any particular Facts, Sensations, or Experience, they are, however, the Refult of all the Facts, all the Sensations, and all the Experience, that ever were,

or ever will be.

THAT is, they are nothing less than the full Result of the whole Nature of Things, collectively confider'd in one Body: And will therefore appear to have an Evidence, as infinite 12

Infinite, as that Nature, in its Extent, as unfurmountable, in its Force, as uniform and invariable, in its Tenor; and as lasting, in its Duration. But, as this is, in some Sort, afferting before Proof, it had, perhaps, been better said, after we had gone through, with allow'd Success, what will be the Business of the following

#### SECTIONS.

- I. Or the Coincidence and common Tendency of all the preceding Reasonings, as they do, when taken together, amount to sull Demonstration, that a future immortal Existence is one of the Laws, of the human Nature.
- II. THAT such suture Existence must be the Result of a certain established order of Things, independent of human Action; as to its absolute Nature, in general, just as the absolute physical Laws of Man's Existence here are so.
- III. Or the Impossibility of discovering what, we (for want of a better Term) must call the *Physical Mode* and *Laws* of that Existence, in general; though, with particular negative Proof, that it cannot lye, locally, in any of the Scenes of this visible Universe, as they are such.

IV. Of fome Parts of the moral, or relative Nature and Circumstances of that future Existence, as they follow most evidently, from various Mediums of Argument.

V. Or the Reasons for, and Fitness of, divers of the Circumstances of human Life and Existence here, which could not be so fully shewn, till our Reasonings were brought to this Point; but which will, now, appear in such a Manner, as to throw new Light and Evidence on the whole Doctrine.

VI. Of the Consequences of all these Discoveries, with respect to the present Part of

- human Life; and the Laws of Action thence arifing. Where we shall find Mankind standing, directly, in those Relations (with respect to that Being, which we have, hitherto, call'd the first Cause) that are usually understood to arise between a rational Creature and his God; according to the more general Acceptation of that Term.
- VII. Or the Necessity for, and Fitness of this Part of the Order of Things; which, with respect to Mankind, taken in general, discovers the Nature and Laws of their Existence; to Individuals in various Degrees, according as their Understandings are more or less apply'd to those Purposes; and to the whole Species, by the traditional and accumulated Reasonings of the successive Generations, which consist of those Individuals: whence that Law of their Nature arises, which relates to those Discoveries, under various Penalties.
- VIII. OF that Body of Doctrine, in Theory; and Duties in Practice, which is, therefore, call'd NATURAL RELIGION; as it is the full and evident Refult of all the preceding Thread of Reasonings; and contains the whole Code of Laws under which Man acts, both to the Purposes of his present and suture Existence; so far as they are discoverable by Reason only.

With a short Sketch of which this Book, must necessarily be closed; as it is that Body of Dostrine, to which only, as common to all Mankind, we can properly refer, in points where Religion is to be considered, in those subsequent Elements of universal Law, which are designed to relate, equally, to all Nations.

# BOOK II.

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# ELEMENTS

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OF

# PRIVATE CIVIL DOMINION

AND

# SUBJECTION;

Commonly called

# PRIVATE LAW.

Q. Alte vero, &, ut oportet, a capite, frater, repetis quod quærimus; & qui aliter jus civile tradunt, non tam Justitiæ, quam litigandi tradunt vias. M. Non ita est, Quinte; ac potius Ignoratio Juris litigiosa est, quam Scientia. Sed bæc posterius; nunc Juris Principia videamus.

Cicero de Legibus, Dial. I.

#### INTRODUCTION.

Having, in the preceding Book, seen that the Purposes of Human Life, as instituted by its Author, in all its Circumstances, are to fashion Men for, and habituate them to Selfgovernment, and social Action: And it being, also, there shewn, that one of the Means proper for that Purpose, was to make it necessary for them to act, in many Points, with an united Force, under the Direction of a common or public Understanding; we have thence deduced, and stated, the Nature, and Laws of Civil Society, in all its principal Parts, in

general Terms only; referring the minuter Consideration of the Rules, necessary for their

Government therein, respectively, to the subsequent Parts of this Work.

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VII.

On which minuter Confideration we are now entering, and shall begin it, with an Enquiry into the Fitness of the Laws of that Part of Civil Life, in which the common or public Understanding (leaving each private Individual to the free Exercise of his own particular Capacities and Powers) is only active, in directing the public Force to their Desence, in that Exercise of them. Which Body of Rules I chuse to call the Laws of Private Civil Dominion and Subjection; because they are only declaratory of that private Dominion, which the Members of all Civil Societies have over their own particular Persons; or of the Power they may acquire over other Persons, and other Things; which, by such Acquisition, become in many Ways, subject to them: In proper Contradistinction to the Laws of Public Civil Dominion and Subjection, which form the other two Parts of Civil Laws.

HERE we should likewise observe, that, as all other Parts of Law, whether those of public Subjection, public Dominion or national Society, are, in Reality, no more, than so many successive Means of maintaining this private Dominion and Subjection, that is the private social Life of Individuals, in the sullest Extent, and easiest Manner, that is consistent with human Existence; our exacter Enquiry into their several Reasons, must begin, from an accurate Prenotion of these Ends, to which they are all successively directed. Which Laws we will

confider under the following Heads, in fo many fuccessive

#### PARTS OF THIS BOOK.

I. Or Private Civil Dominion and Subjection, with its Laws in general.

II. Of the private absolute Dominion or Right, which Individuals have over, or in their own Persons; and the Laws that support it.

III. Of the private relative Dominion or Rights which Individuals may acquire over, or in other Persons, or their Actions; and the Laws that inforce them.

IV. Or the private civil Dominion which Persons may acquire over all irrational Things; and its Laws in general: Call'd in English the Laws of private Property.

V. Or the Laws of Property in Things of a consumable or moveable Nature in particular.

VI. Or the Laws of Property in Things of an inconsumable Nature, in general: Being the Doctrine of original Property in them; as it is the Source whence most of the other Kinds of Property are derived.

Of the Laws of partial Property, as thence deriv'd, by a Distribution of the different Products, or Uses, of the same Portion of the Earth to different Persons.

VIII. Or the Laws of limited Property, as thence, also, deriv'd, by certain Limitations fet to the Duration and Extent of the Proprietor's Right; being, according to the Style of the English Laws, the Dostrine of Estates.

IX. Or the Law of conditional Property; as thence likewise deriv'd, by certain tranfient or permanent Conditions, annex'd to the Beginning, or Continuance of the Proprietor's Right; where of feudal Property in general, and English Tenures in particular.

X. Or the Laws of Property in Trust, to other Persons Uses; as thence also derived, by a supposed Separation of the Right of Retaining from the Right of Enjoying.

XI. Or the Laws of joint Property; as thence likewise derived, by a Disposition of the same intire, or individual Proprium, jointly, to more Persons than one.

XII. OF

- XII. Or the Laws of Property, in Things of an incorporeal, as well as inconfumable Nature.
- XIII. Of the Rights and Laws peculiar to those Persons, who are under some private Incapacity, either of managing the private Rights and Dominion which they have, or of acquiring fuch as are meerly necessary for their Subsistence; therefore called the Laws of private Incapacity.

### PART I.

Of the Laws of PRIVATE Civil Dominion and Subjection, IN GENERAL.

THE general Consideration of the Subjects of this Book, as they are to be stated from the Reasoning laid down in the first Book, will be here delivered in the following

SECTIONS.

I. Of those Parts of private human Life and III. Of the several Circumstances and Facts Action, in the Exercise of which, 'tis neceffary the publick Understanding should permit, and the publick Force support Men; usually called private civil Liberties and Rights, in general.

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- II. Of the feveral Kinds and Differences of Persons concerned in, or capable of, those Rights and Liberties, in general.
- by which those Liberties and Rights may be acquired; where of Nativity, Promises, and Contracts, &c. their Nature, Kinds and Obligations, in general.
- IV. Of the Signs, Language, or Instruments, &c. by which fuch Facts, Acquifitions, or Obligations may be expressed or registered.

#### PART II.

Of the private, absolute Dominion, or Right which Individuals have in their own Persons; and the Laws that Support it.

AFTER this general View of these Objects, and ultimate Ends of all Civil Laws, the first Object of our particular Consideration is that private Command over their own Perfons, absolutely considered, which is so indispensably necessary to Mankind, for the just Exercise of every Part of Life, whether Sole or Social; for without it, they can neither fitly acquire, nor justly enjoy, their relative Rights in Perfons or Things. Subjection Men stand in to the Publick, or Societies, will be consider'd in the next Book, while this private Dominion will be stated in the following

SECTIONS.

- I. OF Right to Life, and Integrity of Person; III. OF Rights to a free Application to all in Opposition to violent Death, Wounds, Maims, &c. and the Laws that defend it.
- II. OF Right to Freedom of Body and Mind in general; in Opposition to forcible, local Restraint, Fear, &c. with the Laws that guard it.
- the Offices of private Life, not contrary to Men's particular, or general Obligations; with the Laws that support them.
- IV. Or Rights to Reputation in various Degrees and Kinds; and the Laws that defend them; in Opposition to Slander.

PART

#### PART III.

Of the private RELATIVE Rights or DOMINION, which Individuals may acquire over, or in OTHER PERSONS, or their Actions; and the Laws that inforce them.

Manking being thus defended in their absolute personal Rights in general; the Nature of their Existence makes it necessary for them to put on various Relations or relative Rights, both to particular Persons, and Things; in doing of which they are lest to the Use of that private Liberty, in which the preceding Laws defend them. So that, herein, their own private Assions become so many Laws to themselves; and, except it be in the Appointment of some mere external Forms, Civil Laws have little more to do than to affirm the Rights and Ingagements thence arising, if they happen to be controverted.

And here, though some Dominion at least over Things (that is, Property) may be more immediately necessary to every Man than any personal Engagements; yet, as those Engagements are of a simpler Nature than many of the Laws of Property, I shall first consider that Part of them which are terminated in personal Duties of Action only, without involving any distinct Idea of Property: Leaving those that do so to their Places in the following Part of

this Book: and examine the others in the subsequent

#### SECTIONS.

- I. Or those Wants of mutual Affistance and Action, which render certain personal Engagements necessary to Mankind, their Sorts and resulting Obligations, in general, so far as they are Objects of civil Compulsion.
- II. Or that principal Contract between Individuals of different Sexes, for mutual Society, and Propagation of the Species; the mutual Relations, Rights and Obligations thence refulting, in the first Instance, where of Espousals, Marriages, &c.
- III. Of the personal Relations thence derived, in the second Instance, by such Propagation and Birth; with their arising Rights and Obligations between Parents and their Children; so far as they become Objects of civil Laws.
- IV. Of the Relations of Consanguinity, or Affinity thence derived, in the third, or further Instances, as they become Foundations of private civil Right, and Objects of Law.
- V. Or other private personal Relations of a durable Nature, which Men enter into by

- express Contracts; such as Partnerships in Action, and Services for a Term of Time, to general, or particular Purposes; with their consequent Rights and Obligations as inforced by Laws. Where, of perpetual Servitude, commencing by Victory in War, Purchase, or Contract.
- VI. Or personal Relations of a more tranfient Nature, that are terminated in some particular Action; such as those arising from express Contracts for doing a single Act, or particular Piece of Work; with their arising Consequences and Laws.
- VII. Or private personal Relations, arising from tacit Contracts; such as those between Persons exercising any particular Trade or Prosession, and the Persons that employ them, without express Contract; their reciprocal Duties and Laws.
- VIII. Of perfonal Relations, arising without Contrast, by certain voluntary Actions done for the Benefit of others, without their Requests; with their emerging Rights and Obligations.

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N.B. Voluntary Actions to the Detriment of others, of all Sorts, have their Places under the Article of Wrongs, to all the preceding, or subsequent Rights, &c.

IX. Of the Derivation, or Transfers, of any of these Relations, or their resulting Rights

and Obligations, from the Perfons originally concerned, to others; with their feveral Modes, Confequences and Laws. Where, of Fidejussors; Bondsmen; Assigns; Executors; and Heirs, &c.

#### PART IV.

Of the PRIVATE civil Dominion or Right which Persons may acquire in Things; and its Laws, in general; usually called the Laws of Private Property.

Those private relative Rights that Mankind may acquire in each others Persons or Actions, which include no distinct Idea of Property, with their arising Laws, thus examined; we come now to enquire into the Powers they may gain over the various Things necessary for human Life, called Property in them; which, being a Right to the sole Command and Use of any Thing, arises from the Impossibility there is that any one Thing should serve two Persons, to all its possible Purposes, at one and the same Time: And gives, therefore, Birth to a very large, but very necessary, Body of Laws, for determining who should have that Command over them.

For, as all Things necessary for Life are capable of being wasted or worsted, saved or improved; if the Consequence of such wasting or worsting, on one Hand, and such Saving or Improvement, on the other, did not, by the Laws of Property, light on the Persons who were the respective Causes of them, the whole Burden of human Life would fall on the sew Frugal and Industrious; 'till Profusion and Idleness had reduced the World to a Desert: So weak are the levelling Schemes of warm Heads, and so vain the Chimæra of enjoying all Things in common.

Some of these Laws, while wrapt up in Terms of Art, and confusedly disposed, seem, in many Parts, a little intricate, particularly to Beginners; but may, however, by Distinction and Order, be rendered plain enough to the Attentive; especially if, like the Geometers, we begin with the simplest, and advance gradually to the most compound Parts of this Doctrine; which will be begun, in general in the following

#### SECTIONS.

I. Of the Necessity of *Property*, to human Life, the Things in which it may be, and the Persons that may have it; with the Means of acquiring it originally, in general.

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- II. Of the Proprietor's Rights in his Proprium, which, in general, are those of Retaining, Using, and Disposing.
- III. Of the Proprietor's Right of Disposing, more particularly. Where of Lending,
- Letting to Hire, Exchanging, Selling, Giving, and transmitting by Descent: with their Correlatives, Borrowing, Hiring, Exchanging, Buying, Receiving, and Succeeding by Descent; and the Laws thence arising.
- IV. Of Wrongs done to the Proprietor's Rights, whether of Retaining, Enjoying, or Disposing; with their Consequences in a new Sett of Rights, Obligations, and Laws.

PART

#### PART V.

# Of the Laws of Property in Things of a Consumable or Moveable Nature in Particular.

THE Necessity and Nature of Property thus explain'd, in general; we proceed, according to the propos'd Method, to confider the simplest Kind of it; which is in those Things that perish in the using; or are of so moveable a Nature, that they may be as effectually secreted or loft, as if they were actually perished: and are therefore subject, in many respects, to the Tame Laws with Things actually perishable; of all which in the subsequent

#### SECTIONS.

I. OF the feveral Kinds of confumable or IV. OF the various Wrongs to fuch Rights moveable Things, in which Property may be acquired.

II. Of the Acquisition of Property therein; whether intire or partial; fole or joint: with their feveral Laws, where of Pledges and Depositums.

III. Of the Proprietor's Rights therein, whether of retaining, using or disposing; with their Laws.

therein; and their Consequences, in the new Rights and Obligations thence emerg-

V. Of those Laws and Appointments, by which a certain Degree of civil Permanency and Duration may be given, to fuch, otherwife, punishable Things; and their consequent Rights &c. in general.

#### PART VI.

# Of the Laws of Property in Things of an Inconsumable Nature in general, being the Doctrine of ORIGINAL PROPERTY in them.

PROPERTY in its most general Nature, and the simplest Kind of it, in moveable or consumable Things, thus examined; we come to those of a more permanent and compound Sort; where, 'tis to be observed, in general, that Portions of the Earth we inhabit, are of so compound a Nature in themselves, by the Variety of their Products, or Uses, and at the fame time so durable, that it is the various Restrictions, Limitations, or Conditions, under which Mankind have distributed those Portions out to each other, according to their several Wants and Defigns, which give Rife to the more intricate Parts of this Doctrine :

AND, in order, therefore, to deliver and examine it with the greater Clearness, we will begin with the Idea of entire and unlimited Property in them, called by the Latins, Plenum Dominium, and may, not infignificantly, be called Original Property, in English: The Confideration of which, in general, will lead us diffinely into all its Confequences, as will appear in the following

#### SECTIONS.

I. Of Original Property in Portions of the Earth; the Persons and Means by which it really was, or by which, for Distinction's Sake, we may suppose it was acquired.

II. Of the Original Proprietor's Rights in such

a Proprium, which, in general, are retaining and using it to all its possible Purposes, or disposing of it entirely, or partially, and that with various Limitations or Condi-

III.

III. Of the Original Proprietor's Right of disposing Part of the Uses to which a Portion of the Earth is ferviceable, and retaining the Thing, with its other Uses, to himself: whence have arisen various Kinds of partial Property, and as many Sets of reciprocal Rights and Obligations.

IV. Of the Proprietor's Right of fetting fome limited Duration to the Dispositions he makes of his Property: whence have arisen all limited Estates for Lives, Years, &c. with another Kind of reciprocal Rights and Obligations.

V. Of the Proprietor's Right of making any, or all the precedent Dispositions of his Property, either absolutely, or on certain stipulated Conditions; and those either transient, or permanent between himself and the derivative Proprietor: whence have arisen a great Variety of conditional Property, and as many various Kinds of reciprocal Duties and Obligations.

VI. Of the fictitious Power of separating all the possible Uses of a Thing, from the Right of retaining it; and vefting them in different Persons: whence has arisen Property in Trust, to other Peoples Uses; whether particular Uses, or Uses at large; and a confequent Set of Rights and Powers, both in the Person retaining, called a Trustee, and in the Person using, who may, by Analogy, be called an *Ufee*.

VII. Of the Original Proprietor's Right of disposing, or transmitting any intire Proprium Jointly, to more Persons than one, whence has arisen Joint Property, with its

feveral Rights, and Laws.

#### PART VII.

Of the Laws of PARTIAL Property, as they arise from a Distribution of the DIFFERENT PRODUCTS, and Uses, of the fame Portion of the Earth to DIFFERENT Persons.

THOUGH no one Portion of the Earth can ferve two Persons, at the same Time, to all its possible Uses, whether of enjoying, or disposing; yet may the various Products and Uses of which 'tis, at the same time, capable, be distributed to different Persons: as the Herbage to one, the Trees, &c. to another, the Minerals to a Third, and so on: where their separate Interests, in Things so naturally united by their Origin, necessarily produce a Variety of Laws, for regulating their mutual Rights therein; which, notwithstanding all such Precautions, so constantly clash, as to render some of these Kinds of Property very incommodious to the Possessors, and detrimental to the whole Society, by preventing Improvements, &c. but of that transfertly. This kind of Property, and its Laws, will be examined in the following SECTIONS.

1. Of these Kinds of partial concurrent Property, with the different Relations, Rights and Wrongs which they give Rife to, in

II. Or Property in the vegetable Products of other Men's Soil, of several Kinds, the mutual Rights of the Owner of the Soil, and the Perfons to whom such Products belong, and the Wrongs to them.

III. OF Rights to the taking wild Animals in other Men's Soil, by Hunting, Fishing,

or Fowling, &c. with their arising Wrongs. IV. Or Property in, or Rights to, the Fossil, or Mineral Productions of another Soil.

V. Or Rights to Ways, Watering, &c. in other Men's Lands.

VI. OF Rights to use other Men's Building for the Support or Foundation of our own, fuch as Property in the upper Stories of Buildings, usual in some Towns, and our own Inns of Courts.

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VII. Or Property of these Kinds, as they may be vested in some Man's Person, or ap-

pendant to some other Portion of the Earth: with their Rights and Laws.

#### PART VIII.

Of the Laws of LIMITED Property, as they arise from Limitations fet to the DURATION and EXTENT of the Proprietor's Right;

Being according to the ENGLISH Laws,

### The Doctrine of E S T A T E S.

Beside the foregoing Kinds of concomitant Property, which the various Products and Uses of any Portion of the Earth gives Birth to, the indefinite, if not infinite, Duration of those Portions gives the Original Proprietor an Opportunity of disposing of his Right in them for various limited Times, or Terms; and that, either simply, as to any Person for his Life, or for a Number of Years; or subsequently to one Person for his Life, and to another for Life or Years, &c. afterwards.

In which Cases, the original Proprietor retains to himself, or his Representatives, his Right, in Things so disposed of, for all the Residue of that indefinite Duration of which they are capable; which remaining Right the English Law, in some Cases, calls a Reversion; because, at the Expiration of such limited Terms, his entire Right reverts or returns to him.

Now, this manner of limiting Property gives Birth to many necessary Rules, not only of publick Law; for determining, how far Men shall have Power to transmit such Limitations to Posterity; but also of private, to adjust the respective Rights and Interests of the Original, and the derivative Proprietors, in those Limitations which are permitted.

AMONG which Rules lye some of the more intricate Questions of either Law; though the Difficulties often arise, rather from the Significations of the Words, in which such Limitations are attempted to be expressed, than from the Things themselves; which are generally pretty plain, where that Signification is once agreed on; but of that transiently, this Doctrine of Estates will be examined in the following

#### SECTIONS.

1. Or the various Kinds of Limitation that may be set, either to the Duration of a Proprietor's Right in his Proprium, or to his Power of disposing of it; with their Causes, and Consequences, in general.

II. Of Property limited by the Quantity of Profits reaped; such as Assignments of Lands, &c. for the Payment of certain Sums, &c.

III. OF Property limited by divers Portions of natural Time; as Days, Months, Years;

with the respective Rights of the original and derivative Proprietor, where, of Property at mere Will or Sufferance.

IV. Or Property limited by the Duration of particular Persons Lives; arising either from the Act of the Parties, where of ordinary Property for a Life, or Lives; or from the appointment of some Law; where, of Tenant in Dower, and by Curtesy; with the respective Rights and Powers of both the Proprietors; and the Wrongs to those Rights, &c.

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V. Or Property limited by the Duration of VIII. Or Property limited by substituting dione Man, and the Descendents of his Body, by one particular Woman, whether Male only, or at large; with the respective Rights of the original, and derivative Proprietors in Fee Tail Special, Tenant after Possibility of Isue extinct, &c.

VI. Or Property limited by the Life of one Man, and the Iffue of his Body in general, whether Male only, or at large; where of

Fee Tail General, &c.

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VII. OF Property limited by various other Contingencies, that are out of the Power of the Proprietors; for if they are in the Proprietor's Power, they become properly Conditions, and belong to the subsequent Part of this Book.

vers of the preceding Limitations, to take Place, one after the other, with their Effects: Where, of executory Devises, contingent Remainders and Perpetuities.

the first or second Instance, &c. Where of IX. Or Property, at large, to a Man and all his Confanguinity, called, in English, bis Heirs, and his Property a Fee Simple; which, tho' it vests the Derivative, with all the Rights and Powers of the original Proprietor, is yet, both in Terms and in Effect, a civil Limitation; fince, in case of Death without Alienation or Kindred, the Proprium, according to the Laws of most Nations, returns to fome real, or supposed, original Proprietor, and is called in English an Escheat.

#### PART IX.

Of the Laws of CONDITIONAL Property, as derived from certain Conditions annexed to the Proprietor's Right.

Under which are contained,

# The Laws of FEUDAL Property, and English TENURES.

AGAIN, the Proprietor who disposes of his Proprium, in any of the partial, limited, or entire Manners which we come from examining, may do it, either absolutely, or on certain stipulated Conditions; and those, either transfient, and ending in a single Act, as Lands to a Man on the Proviso that such, or such, an Act be done; or permanent, which go along with, and accompany those Dispositions through all the Time of their Duration, or through certain Parts of it, as Lands to a Man for Years or Life, &c. on Condition that he does certain annual or occasional Services, or pays certain Sums of Money, &c. annually.

THESE durable Conditions may, again, be fimple, as those above-mentioned, or accompanied with certain personal Respects, of Honour, or Fidelity, or both, which the derivative Proprietor and his Representatives, are to perform to the Person of the original Proprietor, and his Reprefentatives, who, in that Case, is called a Valvasor or Lord; which Lord, likewise, owes Protection to the derivative Proprietor, who is called a Vassal or Tenant, and the Thing so held, a Feud, in Scotland a Feu; but has not, in the English Law, any Name that distinguisheth it

from things held by the fimple Conditions, of mere Rents or Services.

This Kind of Feudal Property, introduced by the Longobards, Saxons, &c. has spread, more or less, all over Europe, and, from the vast Variety of its attendant Rights and Services, many of them local and peculiar, gives Birth to a long Detail of Laws, of which, the Rules of our own Tenures are evidently a Part; but, in considering them, I shall content myself with such general Views, as may serve to lay before my Readers, the Purposes to

I.

II.

IV

which they were originally designed, their most fundamental Maxims, with their Benefits or Disadvantages to Civil Society in general. Conditional Property will be therefore considered in the following

#### SECTIONS.

I. Or the feveral Kinds of Conditions on which Men may dispose of their Property, whether transient, or permanent; with their Uses, Fitness, and Effects, in general.

II. Or Property on those transient Conditions, which, in a single Act, antecedently, give Birth; or subsequently, put a Period, to the

Proprietor's Right.

III. OF Property held on the simplest Kinds of permanent Conditions; such as ordinary Services, or Rents, whether natural, and in Kind; or artificial, in Sums of Money: With the mutual Rights and Powers of the Landlord and Tenant.

IV. OF Property held by Feudal Duties and Services, in general; the Things or Propriums that are usually so held, from particular Portions of Land, up to Sovereign Principalities

themselves: With the most remarkable Rights and Services attendant on them.

V. Or the Feudal Services or Tenures, most frequent in England, in particular; with their larger Compositions, into Manors, and Honours, and their attendant Courts and Regalities: Under which, formerly, lay Part of the subordinate Government of England, both

Civil and Military.

VI. Of the original Derivation of those Tenures, from the Crown, or King, as Lord Paramount; his consequent Rights and Powers; with the Courts of the Constable, or Earl Marshal, and that of Wards and Liveries thereon attendant: Which involved some of the Civil, and the greatest Part of the old Military Government of the Kingdom.

#### PART X.

# Of the Laws of Property in TRUST, to other Persons Uses.

Nor are we yet at the End of human Invention, for giving Permanency to their Property, and setting Bounds to the Dispositions they make of it. The Idea of a Proprietor's Right to retain his Proprium, without using it, has given Rise to the sictitious Separation of those Rights, by giving the Right of Retaining, to one Person; and the Right of Using, to others: Where the former is called a Trustee, and the latter may therefore be called an Usee.

THE first Intent of this Disposition was, doubtless, to make the Trustee, called in Latin Fiduciarius, absolute Master of the Thing; under no other Restraints than those of his, private, Honour and Prudence: But such Considences were so frequently abused, as soon induced the Creators of them, to add some special Limits thereto; on which the Magistrate interposing, to settle the respective Rights of the Trustee and Usee, the Reasonings thereon grew, at last, to

one of the most subtile Parts of Law.

For this metaphysical Doctrine of Property, (as I think it may be called) when followed, as it may be, and was, thro' most of the different Kinds of Propriums hitherto mentioned, in all their attendant Conveyances, Suits, Pleadings, &c. produced so much double Proceedings, so many Circuities of Action, and so much Intricacy in them all, as made a further Set of Regulations requisite, especially in our Laws. The Necessity for which, the Reader will perceive, by the second Section of this Head; where this Doctrine is pursued, in its unlimited State, through some remarkable Parts of Property, and by which he will the better understand the Limits actually

actually fet to it, both by the Roman Laws, and our own. This Doctrine of Trusts and Uses will be stated in the following

SECTIONS.

I. Or Property in Trust, its original Design, various Kinds and Purpofes, in general.

II. OF Property in Trust, to private Uses, confidered, in its unlimited Confequences, through divers remarkable Heads of Law.

III. OF Property in Trust, to private Uses, as it stands regulated by the Roman Laws.

IV. OF Property in Trust to private Uses, as it stands regulated by the English Laws; especially the Statute for converting Uses into Possession.

V. Of Property in Trust to publick Uses, which cannot be conveniently converted into Possession, because they belong to an uncertain Multitude, fuch as fome of the Perfons mentioned in the last Part of this Book, and where the Trustee, tho' otherwise a private Man, becomes a fort of publick Magistrate for the Distribution of the arising Profits, &c. among that Multitude: Such as our own Trustees for divers charitable Uses, &c.

#### PART XI.

# Of the LAWS of JOINT PROPERTY, as they arise from the same individual Thing's being the Property of DIFFERENT Persons.

Bur notwithstanding all the preceding Cautions, which Men have taken to hold their private Rights and Properties, in Things, separately from each other; to avoid the various Inconveniencies that attend Community therein: Yet divers Circumstances of private civil Life throw them again into a Community; fuch as voluntary Gifts, Purchases, Descents in Law, &c. and that thro' most of, or all, the preceding Kinds of Property; which gives Birth to another Head of Laws, either, for adjusting the Manner in which they shall enjoy such Things, jointly; or, for dividing them into separate Propriums, where such Separation is practicable.

AND here it may not be amiss to observe, That these Kinds of Property are very different from that, which, in the feventh Part preceding, we have called Partial Property, which confifts of really separate Propriums, in the different Products of the same Portion of Earth; whereas these arise from one and the same individual Proprium's belonging to different Persons,

jointly; the Nature and Laws of which will be confidered in the subsequent

#### SECTIONS.

I. Of the feveral Facts or Accidents, which give Rife to Joint-Property, and the feveral Things in which it may be, with their Confequences, and arifing Rights, in general, where of Joint-Enjoyment, Joint-Conveyance, Partitions, &c. in general.

II. Of Joint-Property in entire Portions of Earth, or their partial Products; its arising

Rights and Laws.

III. Of Joint-Property in the limited Propriums before - mentioned, or Estates for Terms; its arifing Rights and Laws.

IV. Of Joint-Property in the conditional Pro-

priums before-mentioned; its arifing Rights and Laws.

V. Of Joint-Property in Trusts and Uses; its arifing Rights and Laws.

VI. Of Joint-Property in Things of an incorporeal Nature; its arising Rights and Laws.

VII. Or those two Kinds of Joint-Property, which the English Law, in particular, distinguisheth by the Names of, Joint Tenancy, and Tenancy in common; their different Rights and Laws.

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#### PART XII.

Of the Laws of Property in Things of an INCORPOREAL, as well as an Inconsumable Nature.

HITHERTO we have, principally, confidered the private Dominion that may be acquired over corporeal Things, which have a physical Existence; whether they are the consumable and moveable Products of the Earth; or those permanent Portions of it, whence, as from

fo many Funds, fuch confumable Things are derived.

Bur besides these, the durable Nature of human Life and Obligations, (either in private Individuals, and their Representatives, or in civil Society) gives Rife to various Sorts of permanent Obligations and Rights; from whence, as from fo many inconfumable Sources, human Subfiftence is deriv'd, in a Manner fomething analogous to that deriv'd from Lands: Such as Stipulations for the Payment of annual Sums, for Years or I ife, &c. Rights to the exclusive Exercife of several Trades and Arts, &c. and such are the Residue of an original Proprietor's Right, during the Time that a particular Estate is granted out of his durable Proprium, called, in the English Law, a Reversion: Such also are the conditional Reservations of Rents and Services, whether Simple or Feudal, on which Men convey their Estates: Which last Sorts we have already confidered in part; but, as in many respects they lie under the Rules peculiar to Things of an incorporeal Nature, it will not be amiss to review them here, in that Light.

I AM sensible that divers of these Things are, by some Civilians, thrown into the Doctrine of Obligations at large; as they arise from private Contracts: But, as I am writing in English, and perhaps to Englishmen only, I shall herein conform to the Style of our own Laws, which, for many Ages, have treated some of them in a Manner similar, in divers respects, to Estates in Land: And as this Manner of stating them is, in itself, the most distinct, so it will be my Authority for ranging fome others under the fame Head; which, if it would not have feemed too great a Novelty, I might have styl'd the Laws of durable Propriums, that have only a moral or civil Existence, in Contradistinction to Lands, which have a physical one. Of all which

in these

#### SECTIONS.

1. Of the feveral Kinds of incorporeal Things, IV. Of Property in Rights to the fole Exerin which Property may be; their common Agreement among themselves, and their common Difference from those of a corporeal Nature, in the Manner of their Existence, and Acquisition, &c. in general.

II. Of Property arising from mere personal Contracts, of a permanent Nature, for various Terms, as Years, Lives, &c. where of Annuities, Pensions, Offices of

PROFIT about private Persons, &c.

III. Of Property arising from personal Acts or Contracts of a durable Kind, but locally charged on Lands; where of RENT-CHARGES, CORRODIES, &c.

cife of certain Trades, Arts, or Inventions, for various Terms: which, taking Rife from publick Laws, are fo many Funds whence human Subfiftence is deriv'd.

V. OF Property in civil Offices of PROFIT, which, by the Laws of various Countries. may be held for Terms, fome of them hereditary, and transferable by private Contract: where, while publick Laws hold the Officer to his Duty, under divers Penalties, the Laws of private Property defend him in the Enjoyment of the Profits; which, in that Case, become a kind of private Property, with a publick Charge annex'd.

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VI. OF Property in publick Debts; which, with their affign'd Securities for Payment of Interest, become, till they are discharged, fo many Funds of confumable Property; whether existing in the Form of joint Stocks, or separate Annuities, &c.

VII. Or the Property an original Proprietor has in the Residue of a definite or indefinite Term, during the Time that a shorter Term is granted out of it; whether attended with conditional Rents, or Services, or not,

called a Reversion.

VIII. Or that incorporeal Kind of Propriums which confifts in Rights to Redress of Wrongs, especially to some kinds of durable Property; which (as Things of civil Existence, that may be retain'd, us'd, transferred, or extinguish'd, by Laws peculiar to themfelves) are a kind of Property, in the

general Sense in which we have hitherto us'd the Word, for the Confideration whereof, this feems the proper Place; tho' the Forms and Methods of obtaining that Redress belong to the Laws of judicial Magistracy;

in the 4th Book.

IX. Lastly, Or that most compound Proprium, which (to divers civil Purpofes) collectively involves all the transferable Rights and Property of one Person, called, by the Romans, Hareditas, in respect to the Heir; in English, by Periphrasis, A Man's WHOLE Estate, Real and Personal; which, tho it may confift of Things corporeal and and incorporeal, is yet, in that State of civil Union, an incorporeal Thing, whose Confideration feems properly to fall under this Head of Law.

#### PART XIII.

and LAWS peculiar to Persons under some Of the RIGHTS, PRIVATE INCAPACITY.

HAVING thus affirmed the Powers and Rights of the able Part of Mankind, and guarded their Acquisitions with a long Suit of Laws; both Humanity and just Policy, which are indeed the fame Thing, bid us remember, that in a World, peopled with fuch frail Inhabitants, a great Variety of general natural Facts, or particular Accidents, lay some Persons, under a temporary-Incapacity, of using or administring, in a proper manner, the Rights and Necessaries of Life which they bave acquired; and place others, out of a convenient Possibility of acquiring those they want: All of whom (either as Persons that may be, or that have been, useful Members of the Society) have, therefore, a just Claim to the Care of the publick Understanding; and some of them, both to that, and the Affistance of the publick Purse.

I AM sensible, the Objects of these Laws are very differently placed, in different Systems of Law, some of them being handled in the Doctrine of Persons, before Property has been considered, tho' they include that Idea very distinctly; others of them being referred, in a very confused manner, to the Duty of some Magistracy, to which indeed they all in part belong, as they may come judicially before them: But, as they do, when justly considered, belong to this Body of private Law, and as the Necessity and Fitness for them all follow, evidently, from nearly the same Principles, I have ventured at the Novelty of collecting, and placing them

together, under this common Title, of the Laws and Rights of private Incapacity.

WHERE, however, the Reader is defired to attend to the Limitation of private Incapacity; fince publick Incapacities (except in the Case of Aliens before spoken to) are, in themselves, so many penal Sentences of the Law itself; and have, therefore, their Places in the criminal Part of it; of which Kind are many of our own, and some of the Roman, Diminutiones Capitis:

But of that transiently; it is those private Incapacities, only, that will be confidered in the following

SECTIONS.

I. Of the feveral Kinds of these private Incapacities; the Reasons for, and Ways of, pro-

viding against them, in general.

II. Or the State of Infancy, with the Loss of Parents; or with suspected or unnatural Parents, in those that have Property; its Rights and Laws. Where of Orphans or Minors, and their Guardians.

III. Or the State of Idiocy, in those that have Property. Where of fuch and their Guardians.

IV. Of the State of Lunacy in those that have Property, its Rights and Laws. Where

of Lunaticks, and their Guardians.

V. OF the State of Infancy and Poverty, without Parents, or, with fuch as are themselves incapable; its Rights and Laws. Where of exposed and Foundling Children, and their Care, in various Ways.

VI. OF the State of Poverty in Adults, with Sickness, decrepit old Age, and Lunacy. Where of Hospitals, Alms-bouses, and Bethlebems.

VII. Of the State of Poverty in valid Adults, but without present Opportunities of sublisting, tho' willing, and industrious; its Rights and Laws. Where of Work-bouses for fuch, &c. Note, Idleness, and Vagrancy in this State, with Bridewells, &c. are the Objects of criminal Laws: And though, for Conveniency, their Provision may be, locally, the same, yet 'tis under very different Rules; and should be, if possible, in different Places also; because bad Examples are more apt to spread than good ones, especially among that Rank of Men.



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BOOK III.

# ELEMENTS

Of the LAWS of

# PUBLICK CIVIL SUBJECTION,

USUALLY CALLED

# CRIMINAL LAWS.

Omnia scire, non omnia resequi; parvis peccatis, veniam; magnis, severitatem commodare: nec pæna semper, sed sæpius pænitentia contentus esse.

Tacit. vit. Agricol.

### INTRODUCTION.

THE former Book having confidered the Nature of, and Reasons for, those Laws by which Men are immediately maintained and supported in the Exercise and Enjoyment of their private Rights, and social Life; we come, in the present, to examine the Expediency of those publick Restraints under which they are usually laid, as so many sit Mediums for the suller, or easier, obtaining the former Ends; for such, on a just Examination, they will all be found:

Tho' there is this Difference between them, that those were a Body of Rules, to the Observance and Support of which the whole Society is tied, for the sake of each Individual immediately, and the Publick more remotely; whereas these are a Set of Laws, to which each particular Person is obliged, for the Benefit of the Community, primarily; and his own, but in the second Place; but forming, both together, that Reciprocation of Duties, on which all social Happiness in Civil Society must depend.

Some of the Rules of this Head are, indeed, such as require the Legislators exactest Attention, lest, instead of preventing, they should occasion Mischief; but, when wisely instituted, they are of great Use, for private as well as publick Good; contributing in the highest Degree to make the Society quiet, and flourishing, internally; powerful, and therefore peaceful, exter-

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### PARTS OF THIS BOOK.

- I. OF Publick Civil Subjection, as it arises from the several Duties that the individual Members of Civil Society owe to the Publick, and its Laws in general.
- II. Or the Laws that are defigned to prevent the Breach of all Publick Duties in general, by Publick Regulations of Religion.
- III. Or the Laws that are defigned to prevent the Breach of all Publick Duties in general, by Publick Regulations of Education.
- IV. OF the Laws that declare, and punish the Breach of, those Duties that Men, in all States of Private Life, owe, indirectly, to the Publick.
- V. Or the Laws that declare, and punish the Breach of, those Duties which Men, in the particular Professions of Private Life, owe, indirectly, to the Publick.
- VI. OF the Laws which punish the Breach of those Duties, that all the subordinate Members of Civil Society owe, directly, to the publick Government, or Magistracy inself.

## PART I.

# Of PUBLICK Civil SUBJECTION, and its LAWS, in general.

BEFORE we enter on a specifick Examination of these Laws, and their Objects, in particular, it will be very proper to confider the Duties on which they are founded, with their Nature and several Kinds, &c. in general; which will be done in the following

### SECTIONS.

- I. Of the Duties which the feveral Members of IV. Of the Idea of Distributive Justice, as stated Civil Society owe to the Publick, as the Foundation of these Laws, in general.
- II. Of the feveral publick Inconveniences, Damages, and Crimes, that arise from the Breach of those Duties.
- III. OF the feveral Kinds of publick Prevention, Restraint, Correction and Punishment, their Degrees and Fitness, as Remedies, in general.
- by fome Writers; and, whether there is, or can be, any other Moral Relation or Proportion between Crimes and their Punishments, than those of repairing Damages, amending the Offender in present, and preventing the like for the future?

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V. Of the Nature and Use of Remissions, or Suspensions of Punishment, and absolute Pardons, with their proper Objects, and Laws, in general.

### PART

Of the Laws that are design'd to PREVENT the Breach of all PUBLICK DUTIES in general, by Publick Regulations of RELIGION.

THIS general View having shewn us, that the Prevention of Evils is among the most eligible Means of Civil Government; and as, of all Preventions, those are the most effectual, that, by reaching reaching the Heart or Understanding, take away the Will to offend, Religion must, in various

Lights, be the Object of the publick Understanding.

For, as its just Inculcation may be one of the firmest Bonds of Society, so, both its unregulated Influence, and injudicious Regulation, often have been, and always must be, productive of some of the most fatal Disturbances to civil Peace; which possible, or rather certain Effects of it, in all those Ways, give it justly the first Place in this Head of Laws; where it will be confidered in the following

#### SECTIONS.

I. Of Religion, and Mankind, as they are, by the Nature of their Being, Worshippers of fome God; whence arises the Necessity for fome Regulation thereof, with what that

ought to be in general."

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II. OF Laws that establish the publick Teaching of the Doctrines of some Religion in Theory only, and their Necessity; to prevent the infinite various Illusions of privateOpinions, and their evil Consequences: And how far Men may be compell'd to a due Examination, only, of that Theory.

III. Of Laws that establish publick Acts, and Ceremonies of Worship, in Conformity to fuch publick Theories; and how far Men may be compell'd to a Participation therein.

IV. Of Laws that tolerate the publick teaching of private Opinions, or Systems of Religion;

their Nature and Bounds.

V. Of Laws that tolerate the publick Exercise of Acts and Ceremonies of Worship, according to fuch private Opinions; their Nature and Bounds.

### PART III.

Of the LAWS that are designed to PREVENT the Breach of all PUBLICK DUTIES in general, by the Publick Regulation of EDUCATION.

MENS Minds, thus armed against Delusions, by the Care of the publick Understanding, and instructed in Doctrines, that must teach them, that one of their principal Duties, in this Life, is to perform all the Offices of it, in due Submission, either active or passive, to the Laws of the Society of which they are Members;

THE next Means of preventing Evils are the Rules which the Legislator provides, at least, where he does not prescribe, for educating the growing Generations, in proper Habits of Mind and Body, whether Intellectual, Moral or Technical; for on those depend, in every Way, their future Usefulness, to themselves, each other, and the Publick: Which will therefore be confidered in the following

#### SECTIONS.

merely provide publick Means for it, in every Way, without Injunctions for using them.

II. Of Laws that regard or regulate Education in the Mechanick Arts of raising, or fabricating the various Necessaries of Life.

Where of Apprenticeships.

111. Of Laws that regulate or regard Education for the Mercantile Purposes of exporting and importing, or Domestick Dealing in those Commodities.

I. Of Education in general, and the Laws that IV. Of the Laws that direct the forming of Men for the publick Practice of the more liberal Professions, especially Medicine, Law and Divinity.

> V. Of Laws that regulate Diversions, both private and publick, of all Sorts; which, as they tend evidently to induce various Habits, both good and bad, of Body and Mind, are manifestly Objects of the publick Understanding. Where of Games of all Kinds, publick Spectacles, Plays, &c. E

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VI. OF Laws that regulate the uncommission'd Assembly of Multitudes, which, though fafely fuffered, among a well-disciplin'd People, to many innocent Purposes, cannot lie, wholly,

beyond the Eye, and Hand of legal Controul, without great Danger both to private Perfons, and the Publick.

### PART IV.

Of the LAWS that declare, and punish the Breach of, those DUTIES, which Men, in ALL STATES of Private Life, owe, indirectly, to the Publick.

NOR is it sufficient to form Men, antecedently, by Religion and Education, to the Duties of civil Life, in order wholly to prevent Misdoing: The publick Understanding must accompany them on, thro' the actual Exercise of the various Offices and Parts of it, restraining, by positive Punishments, as they occasionally arise, many Offences that the former Precautions could not prevent; which is the only Medium of governing approved of by some Reasoners, though, it feems, a little incautiously; fince, without some Degree of those previous Preventions, these subsequent Remedies would, in many Cases, be ineffectual, and in some, the Occasions for them become fo numerous, and universal, as to render their Restraint, by immediate Punishment, impracticable; but of that transiently.

As to these Laws which look both Ways, and punish the Past in regard to the Future, we will first examine that Part of them, which, without any direct regard to the Magistracy, restrain Mens Actions, in private social Life: And though many of them, when considered in their fingle Instances, seem to affect the whole Body but lightly; they are yet of such a Nature as, if practiced by Numbers, would be highly detrimental, if not intirely destructive

For which Reason, they are punished variously, rather in proportion to the Obstinacy of particular Offenders, or the popular Inclination of Multitudes to the like Offences; than to the individual Offences considered in themselves; and are, for the same Reason, often ranged, in Discourses, according to the several Kinds and Degrees of assigned Punishment; which may be very convenient for Practice, but the Order of Things whence they arise, as stated in this Book feems fitter to give the Student methodical and just Ideas of them: For which he is also prepar'd by the mere Hints of them let fall in general Terms only, in the several Parts of the preceding Book, to which they relate.

AND, as these Laws either regard Men in all Conditions of Life, or are peculiar to them under some certain Characters, or Professions, I shall reserve these last for the subsequent Part, and

confider those more general Duties and Restraints only, in the following

### SECTIONS.

I. Or the feveral Kinds of thefe indirect Duties and Injuries to Society, with the Reafons for their Restraint in general.

II. Of Laws that regulate Mens Government of their own Persons, in various Ways, as the Society is interested therein: Where of Idleness and Vagrancy in the Poor; and divers Kinds of Debauchery, and Self-Murder, in both Poor and Rich, &c.

III. Of Laws that restrain Men as they are Contractors, by refcinding, or even punishing fuch as are contrary to publick Good:

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Where, of various Combinations, Usury, and Wagers, together with criminal Breaches of Trust, in Affirmance of some Contracts.

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IV. Or Laws that appoint certain particular Signs, Words, and Instruments, for contracting or conveying; where the Prevention of infinite Uncertainty, and Disputes is the Good aimed at; and the mere Nullity of the Act is the Punishment of Nonconformity.

V. Of Laws that govern Men as Proprietors, as the Publick is interested in the Uses, or Dispositions, they make of their Property: Where of Profusion, and sumptuary Laws,

due Provisions for Children, Perpetuities, and Morimain, &c.

VI. Of Laws which, over-and-above private Compensation, assign further Punishments for Injuries, of divers Sorts, to other Mens Lives and Persons, as the Publick is interested in their Welfare: Where of Threats, Assaults, Maybems, Rapes, Murders, &c. in that Light.

VII. OF Laws that, besides Restitution, inslict publick Punishments for various Injuries to other Mens Property: Where of Thest, Robbery, Forcible Entry, &c.

### PARTV

Of the Laws that Declare, and Punish, the Breach of, those DUTIES which Men, in PARTICULAR PROFESSIONS of Private Life, owe, indirectly, to the Publick.

THE immediately preceding Part of this Book having given us some Idea of the Private Duties, which Individuals, in all States of Life, owe to the whole Society, and the Laws that criminally punish the various Breaches of them; our next Business is to consider those which arise from certain particular Characters or Professions, which private Men put on, and the Laws which regulate and govern them therein, respectively.

For every Man, who assumes a Character to himself in civil Society, from the meanest, as that of a common Labourer, or Servant, for Example, to the most considerable of private Professions, such as Merchants, Physicians, Advocates; in a word, Persons of all particular Employments, owe, in that Respect particularly, certain Duties to the Society of which they are Members, as they receive Protection from it, under those particular Characters.

This Point, though it is true in all Cases, is most evident in such Professions and Mysteries, as are accompanied with exclusive Rights to the Exercise of them; which, as we have, seen in the Part which treats of Mens Education for them, is, by modern Usage, the Case of almost all Trades, &c. since it would be the highest Absurdity to suppose, that the Publick Understanding should vest certain Persons, only, with Rights to practise certain Professions, and yet leave them, therein, to their own Wills, entirely without Controul; because so doing, would be to expose Men mutually to each other's Crasts and Frauds, without Remedy.

For the same Education, and constant Practice, that qualifies them to perform those Things better than others, does, at the same time, make them more capable of Deceit, &c. therein: which is, in general, the Foundation whereon the Laws of this Class stand: Though it must be ownd, that they are some of those, which, if not well contrived, (to a certain Degree at least) do more Hurt than having none at all, in those Points, would; which is by no means the Case of the Laws of Private Property and Contrasts, or those of Publick Magistracy, of which the worst, that ever were formed, are much better than none.

WHERE, nevertheless, it may be observed, that, as the very Being of Civil Society is owing to the Laws last-mention'd, so its Well-being, and slourishing State, are much owing

the following

SECTIONS.

I. Or the Nature and Reasons for those Laws which govern Men under particular Characters and Professions of Private Life, with their Objects in general.

II. Of the Laws that govern the Lowest Order of People, as mere Labourers, or Servants

at large, &c.

wanted.

III. Or the Laws which regulate the Raifers, Preparers of, or Dealers in, the most immediate Necessaries of Life; such as Corn, Bread, Flesh, &c. who in very populous States and great Towns especially, are, if unregulated, capable of imposing on their Fel-Weights, Measures, Prices, Markets, &c.

IV. OF Laws that regulate the Numbers, or Ways of working in various other Mechanick Arts and Trades, whose Wares are thereby capable of being reduc'd to any Standard of Goodness, or proper Degrees of Plenty and Cheapness. Where, of publick Premiums and Discouragements, according as those Arts are more or less useful, or

V. Of Laws that govern Domestick Dealers in gross of all Kinds. Where, of Fairs, Staples, Coin, Monopolies, &c.

VI. Of Laws that regulate the Mercantile Employments of carrying out Domestick, or bringing in Foreign Commodities, of all Kinds; which, of all the Laws of this Head, is a Part of Policy of the greatest Concern and Use to each Society, as their Riches at Home, and confequently their Strength and Power Abroad, are thereon most immediately dependent. Where, of other publick Pre-

miums, Discouragements, or Probibitions. low-Subjects in many Ways. Where of 'VII. Or Laws that relate to the Government and Behaviour of those, that practise the more liberal and learned Arts, fuch as Law,

Medicine, &cc.

VIII. OF Laws which regard those who voluntary offer themselves as private Instructors of the People, in any way whatever. Where, of the Liberty of the Press in general, and voluntary Tutors or Schoolmasters, &c. as they are a fort of Professions, in particular.

### PART VI.

Of the Laws that punish the Breach of those Publick Duties, which all the SUBORDINATE Members of Civil Society owe, directly, to the GOVERNMENT, or MAGISTRACY itlelf.

THE Laws which govern Mens Actions, as they are indirectly related to the whole Society, thus confidered; we come next to examine the Rules by which they are directly subjected to the Magistrate himself, considered as such; which are a Set of Duties essential to the very Existence

of all Government, being, in strict Terms, the Correlatives to it.

THESE Laws take their Rife, indeed, respectively from the several Laws of civil Dominion, as delivered in the subsequent Book; and therefore, tho' they are plac'd here, that this Code of criminal Laws might be entire and full, yet, as their Reasons cannot be throughly underflood, till the Laws, and Nature of Magistracy are known, the Student must suspend his Application to them, till he is, in some Degree at least, acquainted with those Sources whence they flow; where they are respectively hinted at, in their Places, as those of the precedent Parts are in the Book of private Liberties and Rights.

Bur the fuller Examination of each of them is referr'd hither, both as it is their proper Place, and as we thereby avoid wandering from the principal Business of the other two Books;

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which, in each of them respectively, is to deliver, affimatively, what Men may or ought to do, either as Subjects, or subordinate Magistrates; who, in that respect, are Subjects; while the Consideration of the Laws, and Reasons, for punishing their doing what they ought not, are reserved to this Book: In the present Part of which we shall examine the direct Offences to Magistracy itself in the following

#### SECTIONS.

I. Or Subjection to Magistracy, its Nature, Parts and Reasons; with the Offences thereto, in general, either by Subjects, or subordinate Magistrates.

H. Of Offences to judicial Magistracy, or pub-

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By private Persons, Litigants, or their Representatives. Where, of Nullities for want of due Forms.

Of rash Litigation, Forgery, Perjury, Barratry, Concealment, or Composition, of

Crimes, &c.

By subordinate judicial Magistrates, or their ministerial Officers, &c. where Of Delay, Denial, or Sale of Justice, &c. Of Usurpation of Power, or Jurisdiction, &c.

III. Or Offences to Fecial Magistracy, and those either

By Subjects; where

Of various Breaches of the Laws of Nations, as Subjects stand obliged to obferve them by the municipal Laws of each State, and as each State stands, thereby, obliged to punish or surrender such Offender;

By subordinate Fecial Magistrates; where Of Neglect of the appointed Forms of Proceeding, or Neglects of Duty, so far as express Civil Laws declare the Duty of such Officers; together with undue Extent, or Usurpation of Power by them, &c.

IV. Of Offences to Military Magistracy, or the Laws of publick Force, either

By Subjetts, who are not Military Persons;

Of Breaches of the publick Peace, and of Opposition to the publick Force, of all kinds, &c. Or,

By Military Persons; where

Of Neglect of Duty, in Military Perfons, of all kinds; of unwarrantable or usurped Exercise of Power by such, &&c.

V. Or Offences to the Laws of Fifeal Magifracy, or publick Property of all kinds; and those either

By Subjects;

In Misuse of publick Things; Neglect, or Resultate to pay publick Dues, or Taxes; undue taking, and converting publick Property to private Uses, &c.

By Fiscal Officers; where

Of Neglect of Duty, or undue Extent of Power, in the providing publick Things, or Property, &c.

Of Misapplication, Imbezzlement or Peculation of publick Things, when pro-

vided, &c.

VI. Or Offences to the Rules of Legislative Magistracy, either

By Subjects; where

Of false, or partial Information given to Legislators, by Persons examined before them, in order to the making or altering of Laws. Note, That other Offences to Legislative Magistracy, being to Laws in general, include the Subject of the whole Book.

By subordinate Legislatures; where

Of Neglect of Duty; Want of due Forms in Proceedings; or undue Extent of Authority; in Magistrates vested with subordinate Legislative Powers of any kind.

VII. Or Offences common to all the preceding kinds of subordinate Magistracy; which,

In Subjects, are the Neglect of that mere personal Reverence and Regard that is due to them.

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In Magistrates themselves, are the actual Exercise of the several Offices to which they may happen to be appointed, without such particular Qualifications as are required by Law.

VIII. Or Offences directly to fupreme Magifracy itself, whether

More general; where

Of those general Branches of Civil Allegiance, which are neither direct Offences to any of the preceding Parts of Magistracy; nor direct Attacks on the Personal Rights and Dues of the supreme Magistrate: Such as entering into foreign Service; abetting or aiding foreign Enemies; betraying domensick Councils or Secrets, &c. where of

the Crimina Læsa Majestatis, or Treasons of this kind.

More particular, where

Of Offences to the personal Rights and Dues of the supreme Magistracy, where-ever it is lodg'd: Such as Plots to divest supreme Magistrates of their Offices, or Power, by Violence; or direct Attempts against their Lives, which, in the Case of Princes especially, differ but very little: Together with Offences against Persons nearly related to them, as Wives, Children, Servants, &c. Where, of the Crimina Læsæ Majestatis, or Treasons of this kind.



# BOOK IV.

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Of the LAWS of

# PUBLICK CIVIL DOMINION,

# MAGISTRACY.

USUALLY CALLED THE

# LAWS of GOVERNMENT.

Sine Imperio, enim, nec domus ulla, nec civitas, nec gens, nec bominum universum genus, stare, nec rerum natura omnis, nec ipse mundus, potest. Cic. de Legibus, Dial. 2.

#### INTRODUCTION.

THE two preceding Books of this Work having stated, examin'd and prov'd, what are those private Rights in which Men should be maintain'd, on one hand, and what are the publick Duties to which they ought to be compelled, on the other; the Business of this Book is, to inquire into the Means by which, each of those may be, the most effectually, perform'd.

WITH respect to which it may be observ'd, in general, that, as the preceding Laws were Rules which the publick Understanding lays down, ad extra, for regulating the Actions of Subjects, consider'd as such; so all those of this Book are so many Canons, which it forms, ad intra, for its own Conduct, or that of its subordinate Officers; analogous, in some Degree, to those internal and reflexed Acts of the Mind, where it observes, judges of, and lays down Rules for exerting itself justly in, its feveral Operations.

AND we will therefore, accordingly, make our Inquiry into the Nature and Reasons of these Laws, in a manner something different from what is usual, by considering the several simple Ends, Functions, or Acts of Government, separately; so far as they may be so separately exercised; and then examine their common Union in, and Dependence on, the publick Understanding, or supreme Magistracy itself; which will, I apprehend, state and exhaust the whole

# 40 ELEMENTS OF THE LAWS OF MAGISTRACY. Book IV.

Idea of Magistracy very distinctly; and, at the same time, afford us an Opportunity, of reducing the Laws, or Rules thereto relating, into a more orderly System, than those in which they are frequently deliver'd: All which will be done in the several following

### PARTS OF THIS BOOK.

I. OF Publick Civil Dominion, its Nature, Objects and Parts, in general.

II. Or the Laws of Judicial Magistracy; being those Rules of Publick Dominion, which govern internal Judicature.

III. Of the Laws of Fecial Magistracy; being those Rules of Publick Dominion, which govern external Judicature.

IV. Of the Laws of Military Magistracy; being those Rules of Publick Dominion, which govern the Common Force.

V. Of the Laws of Fiscal Magistracy; being those Rules of Publick Dominion, which govern the Publick Property.

VI. Or the Laws of Legislative Magistracy; being those Rules of Publick Dominion, which direct the making all Publick Rules of Action, or Laws themselves.

VII. Or the Laws of fubordinate Societies, as they are a compound kind of subordinate civil Magistracy.

VIII. Or the Laws of supreme Magistracy; being those Rules of publick Dominion, which constitute the Being, and, in part, direct the Action, of that publick Understanding, which must exercise civil Dominion in the bighest Instance.

### PART I.

# Of Publick Civil Dominion, its Nature, Objects, Parts and Laws, in GENERAL.

BEFORE we enter into the specifick Detail, of this extensive and most important Part of Civil Laws, it will be very proper to consider their Origin and Nature in general, a little more distinctly than was done in the First Book (a); which will be performed in the following

#### SECTIONS.

I. Or the feveral Circumstances of human Nature and Existence, which give Rise to, and make Publick Civil Dominion or Magistracy necessary to Mankind.

II. Of the primary Objects or Ends of Magistracy in general.

III. Of the Necessity for examining and determining Controversies which arise within the Society; whence Judicial Magistracy.

IV. Of the Necessity for examining and judging concerning Wrongs from without, to the Society, or its Members; whence Fecial Magistracy. V. Of the Necessity for a Force sufficient to execute the Result of those Judgments; whence Military Magistracy.

VI. Or the Necessity for publick Things, or Property, for the performing those and other publick Purposes; whence Fiscal Magistracy.

VII. Or the Necessity for publick standing Rules, as the common Measure and Guide of Actions, both private and publick; whence Legislative Magistracy.

VIII. Of the fecondary Ends of Magistracy; whence its Delegations and Subordinations: Where of the Distribution of the Territory

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# Book IV. ELEMENTS OF THE LAWS OF MAGISTRACY. 41

of a State into separate Districts and minor Parts, for the distincter Exercise of all the subordinate Offices of Government.

IX. Or the necessary Union of all these Powers, in some one, simple or compound, Understanding and Will; whence Supreme Magistracy.

X. Or the feveral Characters or Ranks of Men; which, as they are partly the Confe-

quences of private Life, so, they are partly the Foundations of publick Dominion: Where, of that celebrated Question, Whether Dominion be, originally, in the Body of the People, as such?

XI. Or the feveral Qualifications which fit Men for Magistracy, and the various Ways by which they may acquire, or be vested with it, in general.

### PART II.

Of the LAWS of JUDICIAL Magistracy, being those Rules of Publick Dominion, which govern INTERNAL JUDICATURE.

From the preceding general View of the feveral Ends, or Means of Publick Dominion, 'tis evident, that we ought first to consider the Rules of Judicial Magistracy; which is that Part of them, that regulates the Method of examining the Agreement, or Disagreement, of all particular Actions, with the general Rules, to which they ought to conform, since 'tis from the Result of those Examinations, that the Publick Force must always take its Directions.

In the earlier Ages of the World, and the Infancy of Civil Societies, before diffinst Laws were form'd, either by Precedent or express Precept, 'tis apparent that this Magistrate was, in one and the same Instance, Legislator and Judge; having no other Rules but the Understanding of a prudent, and the Conscience of an honest Man: But those, in their most perfect Instances, produc'd so much Uncertainty and Consustance, as soon induc'd Mankind to refort to express Laws for their Guide, even in the Methods of Judicial Proceedings themselves, which, if left unregulated, would often produce Resolves little less erroneous, than the particular Actions concerning which they pretend to determine; and, in some Cases, be more hurtful, as they would add the Weight of publick Force, to private Wrong.

And here I must observe, that the state of Remedies for Injuries, of all Sorts, done to private Persons, lie in this Magistrate's Keeping, and are therefore a Part of Publick Dominion, yet, it is not unusual, to deliver the Doctrine of Actions, or Remedies for such Wrongs, in the Institutes, and as a Part, of private Law; which, the it may be convenient to lead the Students of actual Laws into the ready, and early, Practice of them, seems not so agreeable, to the Order of a rational and philosophical Inquiry into their Nature and Reasons, in general; which has induc'd me to reserve them to this Place, that the Rules of Judicial Magistracy might appear in one Body, unbroken and centire.

the Rules of Judicial Magistracy might appear in one Body, unbroken and entire. Tho, in a Head of Law not only of such Extent in itself, but so varied by the different Institutions of different Nations, or of the same People, to different Purposes, the Reader, instead of a Detail of all its minute Particulars, must expect such a summary View of its most effential Parts, as is consistent with the Purpose of so general a Discourse as the present. Which will be given in the following

### SECTIONS.

I. Of judicial Magistracy, its Ends, Objects, II. Of the Persons vested with judicial Power, Parts, Kinds and Laws in general. whether single Persons, or compound Bodies, and

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# 42 ELEMENTS OF THE LAWS OF MAGISTRACY. Book IV.

by which they may be called to their Office, with their Power, as it is discretionary and legislative, in the Cases of making Rules and Orders for judicial Proceedings, as well as strictly judicial.

III. OF the Nature, and effential Parts of folemn judicial Proceedings, both in general, and as varied by the Objects of Litigation, whether in Private or Publick Pleas.

IV. Of the Parts and Order of folemn judicial Proceedings, as peculiar to the Roman Laws.

V. Of the Parts and Order of folemn judicial Proceedings, according to the Laws of England: Where of the first Matter of Suits, Writs, Appearances, judicial Caution, Prisons, Pleas, Issues, Trials, Evidence, Judgments, Executions, &c. &c.

VI. Of fummary judicial Proceedings; their Nature, necessary Parts, and Objects.

and their ministerial Officers; the Method VII. Or the various Limitations of this Magistrate's Office, internally, as to the Objects of Litigation: Where of Judges, or Courts restrain'd to particular Kinds of Pleas; their Nature and Reasons.

VIII. OF the various Kinds of Limitations of this Magistrate's Office, externally, and locally, as to the District, or Territory, thro' which it extends; their Reason, and Laws.

IX. Of Courts of Equity, their Nature and Use, in States where, for the Prevention of arbitrary Proceedings, the ordinary judicial Magistrates, or Judges, are tied down, in their Forms, either to the precise Rules of customary, or the strict Letter of written, Laws.

X. Of unlimited and supreme Judicatories, as to the Nature of the Pleas, Extent of Territory, exact Form of Proceedings, or ultimate Refort, fo far as fuch Powers may be delegated; their Use and Laws.

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#### PART III.

## Of the LAWS of FECIAL Magistracy; being those Rules of Publick Dominion, which govern EXTERNAL JUDICATURE.

THE Laws of Internal Judicature thus examin'd, we might proceed to the Confideration of Military Magistracy, or that publick Force by which such judicial Proceedings are to be executed; but (as that Force is not confin'd to Points of domestick Debate only, but extends itfelf, also, to the external Defence of the Society, or its Members) the Rules of Order make it necessary for us, to state the Idea of that Kind of Magistracy, which is to enquire into, and determine concerning, those external Transactions; the which (for want of a better Term) I call, in general, Fecial Magistracy; from that Order of Priests, or Heralds, who, among the Romans, had generally some Share in the Reception of Ambassadors, the making of Leagues, and declaring War.

'Tis true, their Charge, in Rome, extended to little more than the mere Reception of fuch Ministers, like our Masters of the Ceremonies, and to certain religious Sanctions, of Oaths, or Sacrifices, with which Leagues, when form'd, were usually accompanied: Whereas by the Term Fecial Magistracy, as us'd in this Work, I understand the whole Power of Peace or War; which, necessarily, includes that of receiving Ministers from, or sending them to other

This Magistracy, tho', from its Nature, it is effentially one, is, however, very various in its several Parts; 'tis merely ministerial, as, by Ministers received, or sent Abroad, it obferves what is done, or doing, between its own State and others: 'tis legislative, as it forms Leagues, or Treaties, for their future Conduct; 'tis judicial, as it determines concerning the Agreement,

# Book IV. ELEMENTS OF THE LAWS OF MAGISTRACY. 43

Agreement, or Disagreement, of particular Transactions with the Rules to which they should conform; and, lastly, 'tis ministerial, judicial, and legislative all in one, where it exerts the

publick Force in Acts of Hostility, in Affirmance of such Judgments.

From which multifarious Nature of this Magistracy 'tis obvious, that but a small Part of it can become the Object of express civil Laws; for first, tho' the civil Laws of every State must determine, with what Magistrate the Power of War and Peace shall be lodged; yet the exerting that Power, in actual Leagues of Peace, or Acts of War, are Points of Prudence only, which, depending intirely on the peculiar Circumstances of the Individual bic and nunc, are, therefore, incapable of general Rules: Again, tho' the Magistrate vested with this secial Power may send, or receive Ministers; yet the Rights and Powers of such, when sent, or received, depend not on municipal Laws, but on the Laws of Nations; which are to be delivered in the subsequent Book.

So that the bare Point of lodging the Power of War and Peace with fome supreme Mag i ate, together with the Forms of delegating the adjutory, or ministerial Parts of it, are evidently all the Points of this Part of civil Dominion, that can become Objects of express municipal Laws, as such.

WHILE the Execution of its prudential Parts are, generally, of such a Nature, as not, safely, to admit of Debate in popular Assemblies: And, for that Reason, not only Democracies, but well constituted Aristocracies themselves, have generally lodged it with some one, or some sew Persons at most; nor can the contrary be practised, without defeating divers of its most effential Purposes, which require Secrecy, and sudden Execution; but of that at large in an other Place. Here the subordinate Parts of it will be considered in the sollowing

#### SECTIONS.

I. Of fecial Magistracy, and those Parts of it, which may become the Objects of express civil

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II. Of the several separate ministerial Officers to whom any of the Parts, or Powers, of this Office may be delegated; and the appointed Forms of such Delegation; as they may become Objects of express civil Law.

III. Or the Reception and Entertainment of

Foreign Ministers; as it may become a Part of express civil Laws.

IV. Of Secretaries, Counsellors, or Councils of State, as they may, by Usage, or express Laws, become necessary Assistants of supreme fecial Magistracy; but without direct negative Voices, for in such Cases they constitute a Part of it.

### PART IV.

Of the LAWS of MILITARY Magistracy; being those Rules of Publick Dominion, which govern the Publick Force.

AFTER the preceding Enquiry, into the Nature of Domestick and Foreign Judicature, the most immediate Object of our Examination is the Nature and Laws of that Force, by which their respective Determinations must be executed; which, though it be not always in Action, must always exist, and that in such a manner, as to lie as near as may be within the Reach, and at the immediate Command, of the several Magistrates who are impower'd to determine judicially, concerning its Use.

'Tis true, that most States have made a Difference between that which is daily and bourly in Use, for the Inforcement of ordinary Domestick Determinations, and that more considerable

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Power, which becomes occasionally necessary, on internal Seditions, or external Injuries: Which, tho' it makes an obvious Difference, must not make such a Distinction as might, by leaving the State without a ready Defence, occasion the Want of it oftener than would otherwise happen.

HERE it must likewise be observed, That, tho' what is usually called the civil Sword is, from the Nature of its Use, among a well-disciplined People in the Times of profound Peace, capable of the precisest Rules; yet that more effectual one, which must be drawn on Occasions of more Moment, cannot receive the Direction of express Civil Laws, either in the Manner, or

the particular Instances of that Use.

For which Reason, its Government is referred to the prudential Conduct of the supreme Magistracy, or that of those military Societies mentioned in another Part of this Book; so that the Manner, and Quantum, in which it shall constantly exist, together with the Disposal of its Command in the bigbest Instance, seem to be the principal Points in which it can become the Object of such Rules; which will be examined in the subsequent

### SECTIONS.

I. Of Military Magistracy, its Nature, Objects, Kinds, and Laws, in general.

II. Or that Kind of publick Force, which is less formally arm'd; called, by us, the civil Power, or Sword; its Nature and Laws.

III. Of the Feudal military Force of the Northern Nations, and our own Tenures;

its Nature and Laws.

IV. Of that Sort of publick Force, which, by our own Laws, succeeded to the Feudal Plan, called, by us simply, the Militia, or Train'd-Bands; its Nature and Laws.

V. Of full and constantly arm'd military Force; called, by us, standing Troops, and by the Romans, Militia Armata.

VI. OF those Institutions of publick Force, which, on the most extraordinary Occasions,

provide for, and appoint the Manner of arming the whole Body of the People, that are able to bear Arms.

VII. Of Frontier, and Garifon Towns, Forts, and other Places of Defence: Their Nature and Laws.

VIII. Of Naval military Force: Its Nature and Laws.

IX. Of the various Delegations of Military Power; fo far as it may be delegated.

X. Of the necessary Union of all these, or any of them, in some one supreme Magistracy; in States where many, or all, of them subsist, to prevent the publick Force from falling into Opposition to, and defeating, itself.

## PART V.

Of the LAWS of FISCAL Magistracy; being those Rules of publick Dominion, which govern the Publick Property.

Nor are the preceding Provisions, for judging concerning Transactions at home, and abroad; or for instituting a publick Force, to execute the Result of such Judgments, sufficient to answer all the Purposes of civil Society; the private Members of which, as well as the publick Officers, stand in need of many things for their common Use, as publick Ways, and Passage, both by Land and Water; the Magistrates and Officers, in particular, both those already mentioned, and those which follow, want a great Variety of things for publick Use, as well as for their own particular Subsistence: Such as publick Buildings, publick Utensils, and Instruments; and consequently publick Money, or Treasure; or the perpetual Supply of all those Purposes.

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## Book IV. ELEMENTS OF THE LAWS OF MAGISTRACY. 45

I AM very sensible, that, in many States, the Care of providing some of these (such as publick Ways, and many publick Buildings, being made local and peculiar) is separated from the Fiscus, or publick Treasury; but notwithstanding such peculiar Appointments, as they depend upon the same Reasons with all the rest, and must, when not otherwise charged, be thereby also provided for, we cannot state the whole Idea of siscal Magistracy, without giving them some Place in the Consideration; and where, whether the providing for them in that manner, or otherwise, is the most eligible? will be a Part of the Inquiry.

AND here it may be observed, in general, that, tho' the Taxes, (as they relate to so tender a Point as that of private Property) are in all well-governed States raised by express standing Laws; yet, are those Laws themselves so variable, so much the Object of Prudence, and the present Situation of Things, that what is a very just and sit Body of siscal Laws, in one

Nation or Society, may not be fo, in another.

NAY, they depend fo much upon the different Situations of human Life, and Imployments, that those, which were the fittest, in one *Century*, may, in the same Society, be not only improper, but almost impracticable, in the next. Of Laws, therefore, which are, in themselves, so temporary, and occasional, the Reader must expect, but a general Account, and as general Reasonings concerning them; which will be done in the subsequent

### SECTIONS.

I. Or the feveral Kinds of publick Necessities, and the different Manners of supplying them;

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II. Of the Manner of charging the Execution of civil Offices, as for many Burdens, on the private Fortunes of the Officers themfelves; the Cases in which 'tis practicable; with their Convenience and Inconvenience.

III. Or the Manner of defraying the Expence, and Burden, of divers Offices, by Fees, from the Persons who resort to, or have Oc-

casion for, their Assistance.

IV. Of the Manner of supplying all the publick Expences of a State, by publick Property, without charging Offices as a Burden; its good Consequence and Use, in Preference to any other Method; except that of Fees, in some Cases.

V. Of publick Property, in general; whether it be permanent Funds, whence Treasure is derived; or that Treasure itself, in kind.

VI. Of Portions of Land, of which the State, or Prince, is possessed; either immediately, as so many Funds of Treasure for publick Use; or mediately, on stipulated Terms, for performing certain Offices. Where of the feudal Plan of Property, for publick civil, or military, Purposes.

VII. Of casual Fines, Forfeitures, Escheats, &c. as so many Funds of publick Property.

VIII. OF Taxes on Mens Persons, thrown into different Ranks, according to their supposed

Dignity, or Expence, &c.

IX. Of Taxes on the mere Exercise of particular Trades and Imployments, with exclusive Rights for their Support.

X. Of Taxes on Mens inconsumable Property, either really so, in Lands, &c. or supposed

in Stocks of Money and Goods.

XI. Or those *Inland Taxes*, on consumable Commodities, which are taken at their first Raising, or further Specification, &c. usually called *Excises*; with their Laws, Advantages, and Disadvantages.

XII. Of those Port Duties, on consumable Commodities, which are taken at their Entry to, or Exit from, any State, usually called Customs; with their Laws, Advantages,

and Difadvantages.

XIII. Of the bigbest fiscal Magistrate, or Magistracy, so far as it may be delegated; and the Office where all these are received, or accounted for; and whence they are, again, issued, to their several necessary Purposes.

PART

### PART VI.

Of the LAWS of LEGISLATIVE MAGISTRACY, being those Rules of publick Dominion, which direct the MAKING all publick Rules of Action, or LAWS themselves.

THE foregoing, more restrain'd, Parts of Civil Dominion thus examin'd; we come to the most universal of all the separate Acts of Governing, which is Legislation; a Power that, of all others, lies the nearest to supreme Magistracy itself: Most of the rest may be, and frequently are, delegated and exercis'd, in many States, almost in their utmost Extent: But where this Power, in its bigbest Instance, with the prudential part of secial Magistracy, are plac'd, there,

properly speaking, the supreme Magistracy itself resides.

Tho', high and extensive as it is, it admits of various Rules for its Regulation, especially in the Instances in which it is delegated, some of them common, to all Acts of Legislation; and others peculiar, to the particular Objects about which it is conversant: 'Tis true, they cannot all be called Laws, in the proper Sense of the Word, because many of them exist not, in express Terms, among civil Institutions; yet, as they will be put together in this Part, they will contain divers very useful Heads of civil Prudence; which could not find their Places, so properly, in any other Part of this Work.

AND this, the Author hopes, will be fufficient Excuse for its Novelty, as a Head or Branch of Laws; it being rather, the universal Art of making them; which Art, tho' it ought to be known, or understood, before Laws are astually made, is, however, among the last things to be considered, in their mere Theory; for, as its Rules take their Rise from a Prenotion of the Objects, about which it is conversant, they are found by means of that previous Consideration; nor would their Reasons be understood, tho' deliver'd, till the Mind has been so prepared.

Which is the Reason, that, not only here, but, through the whole Work, we have proceeded in an Order, almost, reversed to what is usual, in Institutes of Civil Prudence; which, frequently, from a very confus'd Idea of supreme Power, proceed, gradually, to the Detail of its minutest Objects: A Method very proper for delivering the actual Fiats of such Powers, but not so fit for an Inquiry into their Reasons. Which Inquiry, with respect to the Rules of Legislation, will be made in the following

#### SECTIONS.

I. Of Legislative Magistracy; its Reasons, Objects, and Rules, in general.

II. Or the Objetts of Laws in particular, or the Points of private, or publick Life, which are, or are not, capable of standing general Rules.

III. Of the Qualifications which fit Men for

this important Charge, in general.

IV. Or the manner of proposing, and examining the Fitness of, Laws in general.

V. Or the manner of expressing, and promulgating them in general. VI. Or the Rules peculiar to Legislation, on the Points of private Rights, and Property.

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VII. OF Rules peculiar to Legislation, on the

Heads of Criminal Subjection.

VIII. Of Rules particular to Legislation, in the Cases of publick Civil Dominion, or the

Laws of Magistracy.

IX. Of the tacit Admission, or express Adoption, of foreign Laws, to particular Places, or certain Purposes, of Civil Society. Where of the express and sufficient Promulgation of the tacit, or positive, Parts of the

# Book IV. ELEMENTS OF THE LAWS OF MAGISTRACY. 47

the Law of Nations, in each Society, as a Branch of Civil Laws; its Use and Advantage, for maintaining the mutual Peace of those Societies.

X. Of the Abrogation, Alteration, or Expiration of Laws, either expresly, or tacitly, by

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XI. Of fubordinate Legislatures; their Constitution, and properest Objects; so far as Legislation may, or ought to be delegated.

## PART VII.

# Of the Laws of Subordinate Societies, as they are a Compound Kind of Subordinate Civil Magistracy.

Having thus confidered the Laws of the principal Means, or Instruments of Civil Dominion, so far as they may be feparately and fubordinately exercised; we might enter directly on the Confideration of fupreme Magistracy itself, did not this Sort of delegated Societies lie in our way: But, they being, in Effect, a kind of compound subordinate Magistracies, which, in very extensive, or populous States, are of great, and even necessary Use, we could not rise, by just Degrees, to the full Idea of supreme Power, till we had examined their Nature and Laws.

WITHOUT which fubordinate Governments, the fupreme Magistracy could not, so well, attend to, or provide for, many of the minute Circumstances, to which such inferior Societies reach very effectually.

Especially if that exorbitant Use of Power, which they are, from time to time, subject to fall into, be kept under a proper Controul; as is done, amongst ourselves, by the Court of King's Bench, with respect to our Corporations, &c. by the King in Council, with respect to our Plantations, &c. and by the King in Parliament, in respect to them all.

WITH regard to the Constitution of which Societies, and the Means of checking them, the supreme Power cannot well be too exact or cautious; since, without such Care, they may be, in divers Instances, not only so many Seeds of Faction; but Heads of Sedition, and turbulent Revolutions: For, by their legislative, judicial, and other Powers, they hold large Numbers in immediate Union; and, by their frequent Assemblies, give their particular Governors easy, and frequent, Occasions for acting to such Purposes: but of that, at large, in another Place. Their Reasons and Laws will be considered in these

#### SECTIONS.

- I. Of fubordinate Societies, as a Species of compound subordinate Civil Government: The Ends, or Objects of their Power; with their Constitution, and Laws, in general.

  Where of Bye Laws, in general.
- II. Or Societies for the Government of particular mechanick, or mercantile Trades; that have, within themselves, some Sorts of Legislative, Judicial, and Fiscal Magistracy, for those Purposes: Such as were the Col-

leges of Artizans, among the Romans; and are our own Guilds and Companies.

III. Or Societies for the Purposes of Learning and Knowledge in general, or particular, having divers such-like Powers, within themselves; of which kind are our Colleges and Universities: their Use, Nature, and Laws.

IV. Or Societies for Military Ends, whether by Land, or Sea; of which Sort are an Army, or a Fleet, govern'd by its General,

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or Admiral, at the Head of their Council of Officers; for regulating many Parts of Military Discipline, &c. in general; and all military Operations, in particular: which are too variable, and occasional, to fall under the express general Rules of Civil Society. Where of Martial Law; and Courts Martial, &c.

V. Or Societies for the limited local Government of particular Towns, having fome fuch-like Powers within themselves: such as the Roman Municipia, and our own Corporations: with their Uses, Laws, and Limits.

VI. Or Societies for Religious Purposes, having certain Legislative, Judicial, and other, Powers, within themselves, with respect to the Theory and Practice of Religion: Their Constitution, Use, Bounds, and Laws, in general.

VII. Or subordinate Civil Societies, with the entire Exercise of all Parts of Civil Government; (except, perhaps, the Fecial Powers of War and Peace) but in various Sorts, and Degrees, of Subjection, to the supreme or subordinate, Magistracies of the dominant State, or Society: Such as were divers of the Roman Colonies, and Provinces, and such are our own Plantations, Ireland, &c.

### PART VIII.

Of the Laws of Supreme Magistracy; being those Rules which constitute, or regulate, that Publick Understanding, which must exercise all Parts of publick Dominion, in the HIGHEST Instance.

THE feveral distinct Objects, Ends, or Acts, of Magistracy, with their arising Laws, thus, feparately, considered; we come to the bigbest and most arduous of all Civil Inquiries, which is that concerning Supreme Magistracy itself; being that Body of Rules, by which the Person or Persons, in whom all the preceding Powers must be united, are called to the Office, and vested with the Rights, either of exercising those Powers, in the highest Instance, where they are not delegated; or of delegating them, where such Delegations are sit, and necessary,

But (as the Importance of this Charge has, not only, divided the coolest Heads, but ragitated the warmest Spirits, of every Age and Nation, more than all the other Parts of Law and Government) 'twill be sufficient to state the several most remarkable Forms of supreme Magistracy; with their respective Reasons, Advantages, and Disadvantages, in general Terms only: Leaving the rest to be determined by those supreme Powers themselves,

as in Fast they exist.

Which Powers are, perhaps, the only Umpires that can decide Debates, wherein Mens Passions (both when in Power, and when out of it) have too great an Influence on their Understandings, to let pure Reason have its full Weight, on either Side of the numerous Questions that arise on this Head of Laws: Where, also, we must not forget to observe, that many of these Questions are among those Points of Law, which vary according to the Circumstances of the People to whom they relate; and are, therefore, determinable in probable and relative Terms only.

AND, here, 'tis to be, again, remember'd, that, though the Institution of fome Supreme Power, is always the first Thing to be done, in the assual Establishment of any one Civil Society

# Book IV. ELEMENTS OF THE LAWS OF MAGISTRACY. 49

Society; yet, the Rules of its Establishment, are, in Theory, the last Point of Consideration: For, 'till we have distinctly examined all the preceding Objects of Law, we can neither determine, what Powers the Supreme Magistracy ought to be vested with, in general; nor judge, comparatively, of the different Advantages, or Disadvantages, arising from any proposed Form, in particular; because that Difference arises, from their being more or less fitted to answer those Purposes: As the Reader will perceive by the Manner in which they will be considered

WHICH Consideration and Comparison is not a little necessary, because from this Power, where-ever 'tis lodg'd, there can lie no Appeal, by express Law; for, to whomsoever such Appeal should lie, there the Supreme Magistracy would reside; and so on, to an absurd and impracticable Infinity: Which, however, has been attempted, by some refining Heads, 'till, in their Schemes, Government, like an unwieldy Machine, is overloaden, and useless, by the Multiplicity of its own Motions; but of that transfently in this Place. These Laws of Supreme

Magistracy will be considered in the following

### SECTIONS.

I. Of Supreme Magistracy; its Necessity; IV. Of Supreme Magistracy lodg'd in One effential Rights, and Powers; and various Person, whether absolute, or with Controul;

Forms, in general.

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II. Or Supreme Magistracy, lodg'd in the Body of the People, which is called, Democracy; whether strictly such, where the whole Body concurs in all great Acts of State, such as making Laws, internally; Peace or War, externally; and conferring Offices for either Purpose; or improperly so, where that Body exerts itself by Colleges of elected Representatives: With their necessary Rights, Conveniencies, and Inconveniencies.

III. Or Supreme Magistracy lodged in a Body of Hereditary Nobility, which is called an Aristocracy; its necessary Rights; Conve-

niencies; and Inconveniencies.

IV. Or Supreme Magistracy lodg'd in One Person, whether absolute, or with Controul; Elective, or Hereditary; usually called Monarchy; its necessary Rights, Advantages, and Disadvantages.

V. Of divers of the most remarkable Mixtures, Compositions, and Decompositions, of those three simpler Forms; with their Laws; Advantages; and Disadvantages: In a very

concise manner.

VI.Or that particular Mixture of them all, which formerly was, and which now feems to be, the Constitution of the English Government: Its various Perfections, and Advantages: Together with a very short Sketch of the Legislative and Executive Powers; as thereon, separately, dependent, &c.

with

A GENERAL REMARK, concerning the Uje and Nature of these Elements.

And here, the Reader, if he recollects, will perceive that he has been led, from the simplest Objects of Private Law, through a Series of intermediate Deductions, up to this most compound

Idea of Supreme Civil Power, as it stands upon its general Reasons.

This is, therefore, the Point from which the Student ought to set out, in the direct Study of the actual Laws of any Particular Society; by stating the Constitution and Laws of its Supreme Power, and descending thence, through all the Parts of its Subordinate Magistracy, its Criminal Laws, and its Laws of Private Rights and Property, in an Order, almost revers'd to that which has been here observed, where, I may venture to say, he will find the great Out-lines of all Laws, whatever, which he may fill up with those Particular to any one State, as they stand, partly, on their general Reasons, and, partly, on Maxims peculiar to themselves.

And, from the fame Point, if he looks forward, into the General Destrine of the Law of Nations, as there delivered, he will find the like Out-Lines of that Particular Society's Situation,

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with respect to all the States about it, which may, in like manner, be filled up, with all that is fingular to it, in those respects, at any particular Time, &c.

With an Example of which, in a very short Sketch of the Laws of England, as the most general Plan of a little Institute thereof, this Book will be closed; according to what is proposed in Section

the VIth, foregoing.

N. B. This Remark is placed here, both as it serves to explain the Author's Idea, of the Use of such a general Discourse as the present; and as it may belp the Reader to account for what might, otherwise, seem peculiar; either in the Order, in which the Subjects of it are disposed; or, in the Terms, in which they are expressed.

For, as all particular Bodies of Law have, both an Order, and a Language peculiar to themselves, a Discourse concerning Subjects common to all, or most, of them, could not, properly,

agree, in those respects, with any one of them, in particular.



BOOK V.

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# ELEMENTS

Of the LAWS of

# NATIONAL SOCIETY,

AND

# INTERCOURSE,

USUALLY CALLED

# The LAW OF NATIONS.

— Inter quos, autem, ratio, inter eosdem recta ratio communis est: quæ cum sit Lex, Lege quoque consociati homines cum Diis putandi sumus.

— Parent, autem, buic cælesti descriptioni, mentiq; divinæ, & præpotenti Deo [rationi]: unde, etiam, universus bic mundus, una Civitas, communis, Deorum atq; hominum existimanda sit.

CICERO, de Legib. Dial. I.

#### INTRODUCTION.

IN the three preceding Books, we have particularly examin'd the Rife, and Reasons, of those Rules, by which the private social Life of one Body of Mankind is, internally, maintained, in one Society, by one common Force, under the Direction of one common Understanding.

AND it appears, from what has been faid, both in the First Book, and in the latter Part of the preceding, that the whole Species cannot be included in any one such Society: Because no one publick Understanding could perceive what was fit to be done; nor no one common Force execute it, though perceived, beyond certain Limits; which Limits,

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though they have no precise Bounds, do, yet, fall vastly short of the Extent of the whole Earth.

This Truth, every body perceives, when 'tis expressed in other Terms; for, when we talk of universal Monarchy, or universal Empire, People, the least acquainted with Civil Government, perceive the Inconvenience of being made a Province; that is, of having their Laws made by Persons too remote, and too little acquainted with their Circumstances to make them good; and to have them also, bad as they would be, yet more lamely executed, in some Instances; or strained to tyrannical Purposes, in others; and that without the Possibility of any timely or sufficient Redress, because of their Distance from the common Centre of Understanding and Power.

This was what, in the earlier Ages of the World, rendered those vast Governments, called The Four Great Monarchies, so odious to Mankind; and successively pulled them down: 'Tis these Circumstances, also, which have made the Idea of an Universal Monarch, though within the Limits of Europe itself, frightful to all her wifer States; and has, justly, given Birth to that Sort of national Policy, which is, now, so well known, under the Style of maintaining the Balance of Power.

Nor is the opposite Extreme, of confining themselves to too small a Compass, less inconvenient; since, how well soever such Restraint may enable the Supreme Magistracy to govern, at Home, it renders those Societies incapable of Desence Abroad; and so exposes them, perpetually, to the Danger of becoming Provinces to greater States; or to suffering more from them, than if they were so.

Which, notwithstanding their boasted Plans of Liberty, was the Case of the little Commonwealths of Greece; and of our own Country, formerly, under its Heptarchs: And is still the Case of the Helvetick Body, and some of the petty States of Italy: The first being rather safe in the Barrenness, than the Strength, of their Mountains; and the latter, whose fertile Fields pay better for their Conquest, are perpetually subject to the Attempts of their stronger Neighbours; while their mutual Jealousies of each other, make them incapable of mutual Defence.

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Mankind being, therefore, thus necessarily divided into many such separate Societies, under these Laws of their Nature, in general; but retaining still the Power of mutually helping, or hurting each other; we come, in the present Book, to inquire into the Nature, and Reasons of those Rules, by which their social Life is extended from Multitude to Multitude; till, by that means, it reaches over all the babitable Earth; and holds the whole Species to their mutual Duties.

This Body of Laws the Romans called Jus Feciale, from an Order of Priests or Heralds, who, as has been already observed, were therein employed; and is, by some Moderns, called The Law of Nations; by others, The Laws of War and Peace: Though it seems most properly styl'd, Jus inter Gentes, and which I, therefore, call The Laws of National Society and Intercourse: having reserved their Consideration for the Last Part of this Work, because they are not only, in part, deriv'd from the Laws of Civil Society itself, but are also of a superior and much more extensive Nature: Which Laws we shall examine in the several subsequent

#### PARTS OF THIS BOOK.

- I. Of National Intercourse, or Society, and the Law of Nations, in general.
- 11. Of the Laws of Society between Nations, in a State of Neutrality, that is, antecedent to express Peace, or direct War, between them.
- III. Of the Laws or Rules of Acts preparatory to express peaceful Society between Nations.
- IV. OF the Laws of private National Society, by express Treaty; being the Rules of private Intercourse between their Subjects.

  V. OF

V. Of the Laws of publick national Society, by express Treaty; being the Rules of mutual Action between those Bodies themselves.

VI. Or the Laws of certain fecondary Compacts, for maintaining Peace, and determining Controversies, between Nations, without War.

VII. OF War between Nations, as the last Remedy for Wrongs; and its Laws, in general,

VIII. OF the Laws of the least solemn Sort of War; usually called Reprisals.

IX. Of the Laws of Jolemn War, but in its tempered State.

X. Or the Laws of folemn War, in its most unlimited and rigorous State.

XI. OF the Laws or Rules of those accessary Compacts, which usually accompany, suspend, or close the State of War.

# PART I.

# Of NATIONAL Intercourse, or Society, and the LAW of NATIONS, in general.

In Conformity to the Method hitherto followed, before we enter on a particular Examination of this momentous Body of Laws, we will confider their Origin, Objects, and Nature, in general, in the following

### SECTIONS.

I. Or the feveral Circumstances of human Existence; which make it necessary for Mankind, to resolve themselves into many different civil Societies, and the Facts by which they are so constituted internally.

II. Of the external Bounds of fuch States or Nations; whether natural, as Seas, Rivers, Mountains, &c. or artificial, as Trenches, Walls, or Boundaries otherwise marked out, together with their adjacent Parts; in some Cases called Marches.

III. Of the Rights and Obligations necessarily

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refulting from fuch Separations, and Wrongs thereto, in general.

IV. Or the feveral Remedies for such Wrongs; whether by immediate Treaty between the contending Parties; the Interposition of national Umpirage, and Judicature, or direct bostile Acts, defensive or offensive, and Mens Right thereto in general.

V. Or the Duration, Interpretation, or Changeablencs of these Obligations; and of the Rules and Laws thereto relating, whether tacit, or express.

### PART II.

Of the Laws of Society between Nations, in a State of NEUTRA-LITY; that is, ANTECEDENT to express Peace, or direct War, between them.

From the preceding general View of these Laws, it is obvious, that the first Object of our, more distinct, Inquiry is, concerning that Intercourse, which generally has, and must happen, between Nations, while they are in a State of Neutrality; antecedent to express Peace, or direct Hostilities: which will therefore be considered in the following

SECTIONS.

#### SECTIONS.

I. Of the State of Neutrality between Nations, as it arifes, internally, from their separate Government; and, externally, from their natural Boundaries, different Languages, and remote Situations; its Rights, and Laws, in general.

II. Of private Persons, either single, or in small Numbers, entering the Dominions of other States, for mere Curiosity, or Passage;

with its Confequences.

III. OF private Persons entering, in like manner, for Traffick or Commerce, and its Con-

fequences.

IV. Of private Persons driven by various Accidents into the Territories of other States; such as straying, by Land; and Stress of

Weather, or Shipwreck, by Sea; and its Confequences.

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V. Or publick Persons, such as Messengers, Heralds, Embassadors, &c. sent without Permission, for various Purposes, and their

Rights. Where, of Spies.

VI. Of Princes in Person entering, or driven by Accident, either sole, with small Retinues, or Multitudes, arm'd or unarm'd, into the Dominions of other States: and their Consequences.

VII. Of the Rights of Nations to prohibit fuch Entries, in general, or to repel, or punish them, in various Ways; without any

distinct antecedent Prohibition.

### PART III.

# Of the Laws or Rules of Acts PREPARATORY to EXPRESS peaceful Society between NATIONS.

By what has been faid in the preceding Part, it feems evident, that many of the Rights laid down by the Roman Lawyers, with respect to the Freedom of Seas, Shores, Ports, Passages, and Commerce, were, in reality, but Claims, made by the stronger, on the weaker, as Occasions for Quarrel and Conquest; being, in many Instances, so contrary to the Nature and Sasety of Civil Society, that they are, justly, disputable at least, and therefore dangerous to those who practise them: which has introduc'd the Use of express Contracts, for those Purposes; to which ultimate Regulations, however, certain intermediate and preparatory Acts become necessary; the Rules and Laws of which we are now about to consider in the following

#### SECTIONS.

I. Or the Necessity, and Nature of Acts preparatory to peaceful National Society, by express Treaty, in general.

II. Or Heralds, Envoys and Embassadors; their Reception, Rights, and Privileges, when

admitted, in general.

of, but to conclude, such Contracts; as Commissaries, Plenipotentiaries, &c. their

Rights and Powers. Where, of Preliminaries.

IV. Or Congresses, or mutual Meetings, for fuch Purposes; whether by Princes in Perfon, or their authorized Ministers; with their Forms and Laws.

V. Of Contracts between Nations, as the Refult of such Negotiations; their Kinds, Forms, Force, and Interpretation in general.

PART

### PART IV.

Of the LAWS of PRIVATE National Society, by EXPRESS TREATY; being the Rules of Private Intercourse between their Subjects.

Among the National Compacts, which we have above consider'd in general, we will first examine those in particular, which relate to and regulate the private focial Life of the Individuals of different States; as they are those for whose fake the more publick ones are, principally, form'd; which will be done in the following

### SECTIONS.

Amity, in general Terms only; their Force and Effect, without separate, and distinct Stipulations, of any Kind.

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II. OF Contracts for private Commerce; either at large, or to particular and limited Kinds, Where, of Tariffs, Customs, and Degrees. Contraband, &c.

I. Of Agreements or Treaties of Peace or III. Of private Contracts between the Subjects of one State, and the Princes or Governors of another, for fuch-like Purpofes.

IV. Of the Laws of Merchants; as they fubfift, on general Custom, under the Regulation of fuch Treaties. Where, of Factories, Confuls, &c.

### PART

Of the Laws of Publick National Society, by EXPRESS TREATY; being the Rules of mutual Action between those BODIEs themselves.

Besides which private Intercourse, the publick social Acts of whole Societies are most neceffarily the Objects of fuch Agreements, and are indeed the most considerable Part of, what we may call, the written Law of Nations: Because, like Contracts between private Persons, or the Statute Laws of Civil Society, they give Birth to a great Variety of more important Duties and Obligations, than arise either from the Nature of Things, or old Usage: both which are bounded, diversify'd, or inlarg'd, by them, in various ways: All which will be confider'd in the following

### SECTIONS.

Acts; their Kinds, Force, Interpretation, and Duration, in general.

II: OF Treaties for stipulated mutual Assistance, defensive, or offensive; to a limited Degree, or with their whole Force; their Kinds, Force and Laws.

III. OF Treaties of Subfidy, on various Conditions; with their Nature and Laws.

I. OF National Contracts for publick focial IV. OF Contracts of Loan; with their Nature and Laws. Where, of national Pledges.

> V. Of National Contracts, for the Transfer of Property, or Dominion; analogous to Conveyances between private Men; their Nature and Laws.

VI. OF National Contracts for permanent Union in fome of, or all, the Parts of Civil Government; their Nature and Laws.

PART

## PART VI.

Of the Laws of certain SECONDARY COMPACTS for maintaining PEACE, and determining Controversies, between Nations, without War.

#### BEING

## The Rules of NATIONAL JUDICATURE.

Nor are all the tacit Rules of natural Reason, or the express Stipulations, which we have hitherto considered, sufficient to hold different Nations, to their mutual Duties: For, as, in Civil Society, Laws are an uncertain or a dead Letter, without the Interposition of the judicial Magistrate, much more do they become so, in the Case of whole Nations; which renders a

Refort to some indifferent Interpreter, or Judge, frequently, necessary between them.

But here, 'tis also evident, that the mere Capacity of discerning what is Right, and the Will to determine accordingly, are not the only Requisites to the Judges, in such Cases: For, as the Strength of Nations, too frequently, emboldens them to do Wrong, so, the Sentences of weak Judges would have but little Weight; which, in the Case of National Disputes, has introduc'd various kinds of References, Appeals, &c. to whole Nations, or their prime Magistrates, in order to adjust them, without the last Resort to Force. The several Kinds and Rules of which will be considered in the following

#### SECTIONS.

I. Of National Judicature, or Judgment between Nations; its Natures, Kinds, and Laws, in general.

II. Or Mediation between Nations, and the Right of indifferent States to interpose, in such Disputes, voluntarily or unsought; with its Reasons and Laws.

III. OF Umpirage between Nations, by express

Contract on both Sides; its Nature and Laws. IV. Of fole, or mutual Stipulations, for the guarantying, or Guardianship of particular Treaties, or Peace, in general; their Nature and Laws.

V. Of the extensive Scheme of Henry the IVth of France, for erecting a National Judicatory,

or Tribunal, for all Europe.

## PART VII.

Of WAR between NATIONS, as the last Remedy for Wrongs; and its LAWS, in general.

But notwithstanding all this Thread of Cautions, for settling the Rights of different Societies, or holding them to their mutual Duties; the Folly, Pride, or Ambition of particular Rulers, or the Madness of Multitudes, sometimes desperate with Want, and sometimes drunk with Luxury, makes the last Resort, to publick National Force, too frequently necessary; for the repelling, of present; the Redress, of past; or the Prevention, of suture Injuries: Which will be considered, in general, in these

SEC-

### SECTIONS.

I. Or the Necessity and Legality of War, according to the several Circumstances that justify it. Where, of that difficult Question, concerning the Prevention of the too great Growth of National Power, by Force.

II. Or the Persons, or States, that may use this Means of Redress; it being the different Degrees of Sovereignty, or Subjection, that give, or take away, the Right to it. Which Question is to be understood of offensive War only: For, to the immediate repelling of instant foreign Force, the privatest Persons have an absolute Right; the not to the Pursuit of it, by way of Redress, when once repell'd.

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III. Of the Means of War, or the various forts of Hostility, hostile Acts, and Instruments lawful. Where, of Stratagems and Deceit, not contrary to particular Compact. Here, however, we are not writing Tactics, or the Art of War, but the moral Rules of using that Art.

IV. Or the Effects or Consequences of Victory, or being vanquish'd, on the remaining Persons and Things: As to the Change of Property, Acquisition of Sovereignty, or Power of Life and Death, &c. Where, concerning the Exaction of Damages.

V. Of Acts which put an End to War, by Treaty, or Surrender, &c. in general.

### PART VIII.

# Of the LAWS of the least solemn kind of WAR, called REPRISALS.

AFTER this general View of a Species of Coertion, which is so inconvenient to, and brings so much Misery, even on those, who, themselves, instict it; the Wise and Good will always think, that the simplest and most humane Method of Redress, ought first to be attempted; and therefore first considered, in particular; which will be done in the following

### SECTIONS.

1. Or the Nature of Reprifals, their Kinds, and Laws, in general.

II. Of the several Offences or Wrongs, which give Right to Reprisals, and for which they may be adequate Remedies.

III. OF the feveral Kinds and Manners of

making Reprifals; Whether on the guilty Persons, where they can be found, only? or on the Guilty and Innocent indifferently?

IV. Or the Effect of such Reprisals, in transferring of Property, giving Power of Life and Death, &c.

## PART IX.

# Of the LAWS of SOLEMN WAR, but in its TEMPER'D State.

But those gentler Methods failing, or being, from the Nature of the Offence, impracticable with Success; the Injur'd are, sometimes, compell'd to let National Resentment loose, in the solemnest manner, on a whole People: In which Situation of Things, however, Humanity, and the just Policy, of not making Offenders desperate, have induc'd the more civiliz'd Nations, to hold even this Harpye, herself, within some Bounds; which we now come to consider, in the subsequent

# 58 ELEMENTS OF THE LAW OF NATIONS. Book V.

### SECTIONS.

- 1. Of folemn War in its temper'd State, in general.
- II. Of the Rules which fuch Temperature gives, to bostile Asts and Instruments.
- III. Of the Distinction it makes, between the Arm'd and Unarm'd.
- IV. Or the Restraint it lays, as to the Acquifition of private Property; where, of Forage, Quartering at Discretion, and Contributions for Subsistence.
- V. Or the Moderation it prescribes, as to the Acquisition of publick Dominion, or Empire, and Power of Life and Death, &c. Where, of Prisoners of War.
  - VI. Or the Rules it injoins, as to Reparation of Damages, and Repayment of Ex-
  - VII. Or the Regard such a temper'd State of War pays to neuter Nations, in the various ways in which War may affect them.

## PART X.

# Of the Laws of folemn WAR, in its most unlimited State.

But, the Reason, and the Nature of Things, prescribe these Limits to Devastation, and Destruction, themselves; yet, the Non-observance of such just Rules hath, sometimes, added Desperation to Rage; and brought on, that last and utmost of human Miseries, War in its most unlimited Circumstances; which is doing all the Mischief that is absolutely in the Power of the contending Parties, either during the Contention, or when one of them remains Victor: And where, therefore, instead of Rules, the Reader must rather expect a History of Facts; and a doubtful Inquiry into their Reasonableness, and Legality, in the following

#### SECTIONS.

- I. Or these extremest Acts of Hostility, and whether any, and what Circumstances, can make them consistent with Humanity? in general: Where, of Reprisals in War, for irregular Acts of Hostility.
- II. OF the Use of all imaginable Modes and Circumstances of Annoyance, such as Poison-
- ing of Weapons and Waters, &c.

  III. OF Pillaging and Devastations, not for Subfiftence, but Punishment, or Prevention, &c.
- VI. OF putting Multitudes to the Sword, facking and burning of Towns, &c. on their

- being taken by Storm, after what is called unreasonable Resistance. Where, of Summons, and fixt Days for Surrenders.
- V. Or holding Prisoners in direct and perpetual Slavery.
- VI. Of the intire Subversion of private Property, in things moveable and immoveable.
- VII. Or affurning Empire on unequal Terms of Subjection; or, leading the Body of a People captive.
- VIII. Of the Deletion of whole Nations, or large Parts of them, and Re-peopling.

## PART XI.

# Of the LAWS, or Rules, of those ACCESSORY COMPACTS, which accompany, suspend, or close, the State of WAR.

But during the Progress of these Scenes of Horror, Necessity makes Men tame enough, to look for the Means of moderating, or closing them; which has introduced, and made the

#### ELEMENTS OF THE LAW OF NATIONS. Book V.

the following Compacts constant Companions, or Followers, of Military Fury: Of which we shall treat in these

#### SECTIONS.

- I. OF Parlies, for various Purposes; and their Rules.
- Rules.
- III. Of Cessations of Arms, and Truces, for various Purpofes, their Nature and Rules.
- IV. Of Treaties, for Exchange of Prisoners, Burying of Dead, &c. with their Rules.
- V. Of Surrenders, on Terms, or at Discretion, either immediate, or future; as the

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- Non-arrival of Relief at a Day certain, &c. their Kinds and Laws.
- II. OF Passes and Safeguards, their Kinds and VI. OF Treaties of Pere, or Submission; either absolute, or conditional; as, the Event of a future Battle, or a fingle Combat, &c. their Nature and Force.
  - VII. Of Hostages, or cautionary Places, for the Performance of Articles, on one, or both Sides, &c. their Kinds and Rights.

# The Conclusion of the WHOLE Work.

Being, a Review of all the preceding Thread of Discipline, as tending to its particular and general Purposes; in farther Confirmation of the Deductions of the first Book, and a more distinct Solution of many considerable Points of Doubt, than was there offered.

To which will be added, for the Use of such Gentlemen as may like them, a Set of ANALYTICAL TABLES; that shew expresly, to the Eye itself, the Order, Connection, and Dependence, of the whole Discourse, in all its greater and lesser Parts-



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